APRIL 19, 2016

### KC Water Cost of Service Task Force

Meeting #1





# Agenda

- Introductions and Overview
- KC Water
- History of Previous Task Force (2008)
- Customer Profile/ Current and Historical Rate Structures
- Funding Challenges
- Schedule and Next Steps





### **Introductions and Overview**

# **Task Force Purpose and Composition**

- Integrate community values into forming a funding strategy for the City's water, wastewater, and stormwater utilities.
- Mayoral-appointed committee
- Committee designed to reflect a balance of interests.
- Members represent all six City Council districts as well as a variety of community organizations, businesses, and professional groups.



### **Task Force Commitment**

- Meet 10-12 times for next 12 to 15 months
- At least one meeting in each council district
- Meetings are open to the public
- Provide recommendations to the Mayor, City Council, and City Manager.



### **Task Force Activities**

- Gain an understanding of long-term challenges and revenue requirements;
- Examine current and potential new methods of funding water, wastewater, and stormwater utilities;
- Gain an understanding of the costs to provide services to utility customers; and
- Integrate community values into a funding strategy for the City's water, wastewater, and stormwater utilities.



### **Task Force Deliverables**

- Develop guiding principles for the development of user charges and fees that are fair, equitable, and sufficient to meet revenue requirements;
- Review billing practices, account maintenance, and longterm affordability issues;
- Evaluate funding for system growth; and
- Recommend long-term overall strategy to fund water, wastewater, and stormwater utilities.





### **KC Water**

### **Our Vision**

- Working to serve today's customers while building a legacy for future generations.
- Taking pride in increasing customer satisfaction at every opportunity.
- Enhancing service reliability for our customers through water, wastewater, and stormwater improvements.
- Building a data-driven and fiscally-responsible utility that protects the environment and life's most precious resource water.



### **Our Values**

- We approach our work with professionalism and a commitment to public service, striving for excellence in all we do.
- We focus on our customers and their well-being, gathering data to guide our decisions and understanding the needs of our community.
- We deliver high-quality and great-tasting tap water, as well as wastewater and stormwater services, ensuring the health and safety of the public.
- Through effective leadership, we provide an excellent work environment that delivers training, education, safe work practices, and a clear path forward for all employees.
- We are good stewards in our community, protecting the environment and providing programs and services that support the public good, for current and future generations.



### **Our Mission**

"KC Water is committed to providing excellent water, wastewater, and stormwater services that ensure the health and safety of our customers while safeguarding our regional water resources for future generations."



## **Snapshot**

- Combined water, wastewater, and stormwater municipal utility
- Have served Kansas City, MO since 1873
- \$361M Enterprise (FY17)
- 860+ Employees
- 470,000 residents served inside the city; 200,000 residents outside the city
- 170,000 residential & commercial customers
- 32 wholesale water agreements
- 27 interjurisdictional wastewater agreements
- Other programs include:
  - Curbside Leaf & Brush Collection
  - Household Hazardous Waste
  - Street Sweeping



# **Snapshot**

- Operates and maintains almost 2,800 miles of water mains in Kansas City.
  - Lined up end-to-end, these pipes would stretch from New York, NY to Los Angeles, CA.
- Produces an average of 96 million gallons of drinking water per day
  - enough water to fill approximately 145 Olympic-sized swimming pools each day.
- Tests more than 500 water samples monthly that are collected from throughout Kansas City.
- Drinking water is regularly tested for over 290 constituents, which is above and beyond the number required by the US EPA



### **Three Utilities**





Wastewater



Stormwater



### **Assets**



1 Water Treatment Plant

**18 Pump Stations** 

2,800 Miles of Water Main

**35,000 Valves** 

23,000 Fire Hydrants



**6 Wastewater Treatment Plants** 

**39 Pump Stations** 

2,800 Miles of Sewer Main

67,000 Manholes



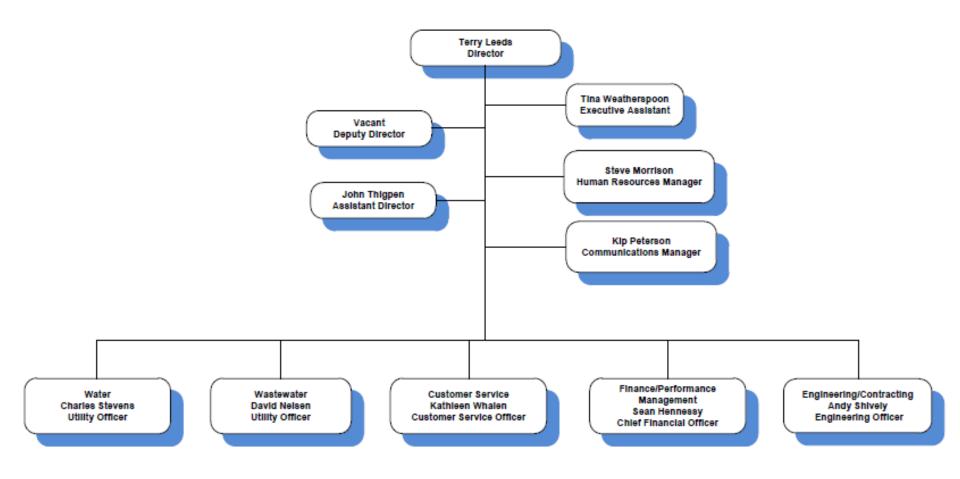
**630 Miles of Storm Sewer** 

53,000 Storm Inlets

15 Stormwater Pump Stations

13.5 Miles of Levee

# Leadership





# **Average Residential Bill – FY2017\***

**□** WATER\*\*

Service Charge: \$13.90

Usage Charge: \$32.69

Water Total: \$46.59

**■ WASTEWATER\*\*\*** 

Service Charge: \$18.05

Volume Charge: \$43.08

Wastewater Total: \$61.13

**■ STORMWATER\*\*\*** 

**Impervious Surface Area** 

Stormwater Total: \$2.50

**TOTAL Monthly Bill:** \$110.22





<sup>\*</sup>Approved FY2017 rates (May 1, 2016 - April 30, 2017)

<sup>\*\*</sup>Water based on 7 CCF

<sup>\*\*\*</sup>Wastewater based on 6 CCF

<sup>\*\*\*\*</sup>Stormwater based on \$0.50 per month per runoff unit

## **Customer Assistance Program**

- Partnership with the Mid America Assistance Coalition
- Helps customers who are unable to pay their water bills
- Committed \$2 million in funds since 2009
  - \$325,000 estimated for FY17
- More than 5,700 customers assisted
- Funded by existing customer late fees



Customer Assistance Program Information Line: 2-1-1 or 816-474-5112





### **History of Previous Task Force**

# **Utility Funding Task Force (2008)**

Evaluated funding strategies to reduce the impact on ratepayers:

- Revenue enhancements
- Taxes
- Special assessments
- System development charges
- Federal/state funding
- Local resources (PIAC)



# **Cost of Service Study**

- Cost of Service methodology as set forth by AWWA (American Waterworks Association) and WEF (Water Environment Federation)
- Determines Revenue Requirements of the utilities
- Allocates Costs back to customer classes (users) of the utilities
- Creates Rate Design Structure that captures the revenue requirements of the utilities



# Cost of Service Study Analysis will...

- Ensure that fees collected from customers are sufficient to cover the long-term funding of the three utilities;
- Meet the US EPA mandated requirements of the Overflow Control Program;
- Service future debt requirements for water and wastewater capital improvements; and
- Allocate costs and charge customers in a fair and equitable manner across classes for each utility.

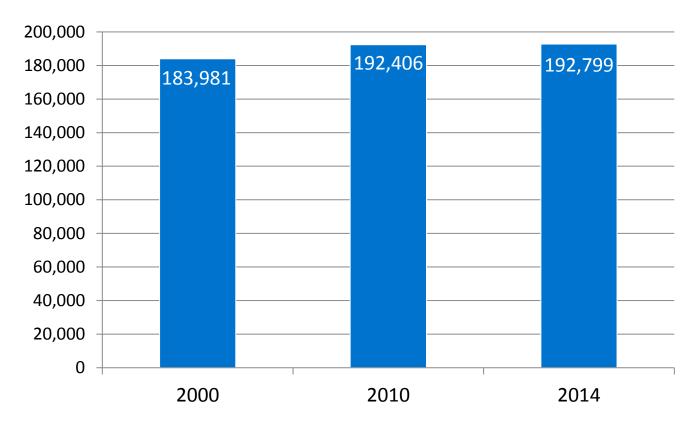




### Customer Profile Current and Historical Rate Structures

# Profile of Kansas City, Missouri

### **Number of Households**

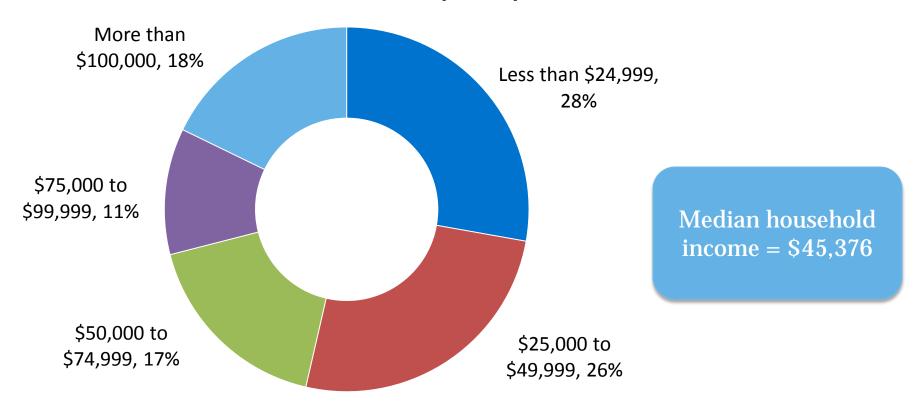


Source: American Community Survey, US Census Bureau



# **Profile of Kansas City, Missouri**

### **Household Income (2014)**

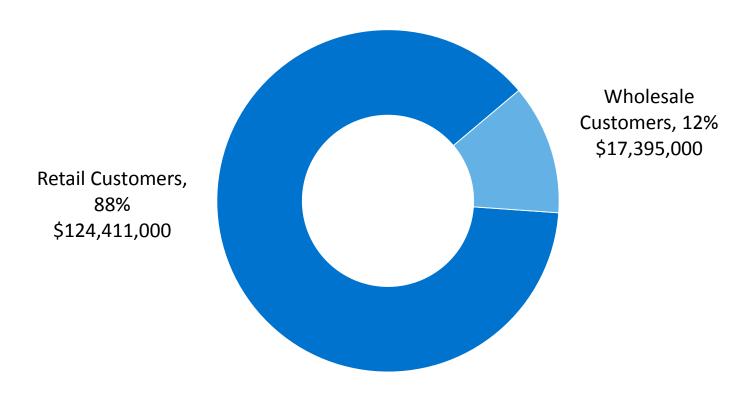


Source: American Community Survey, US Census Bureau



### **Water Customers**

# FY2015 Water Revenue by Retail and Wholesale Customers





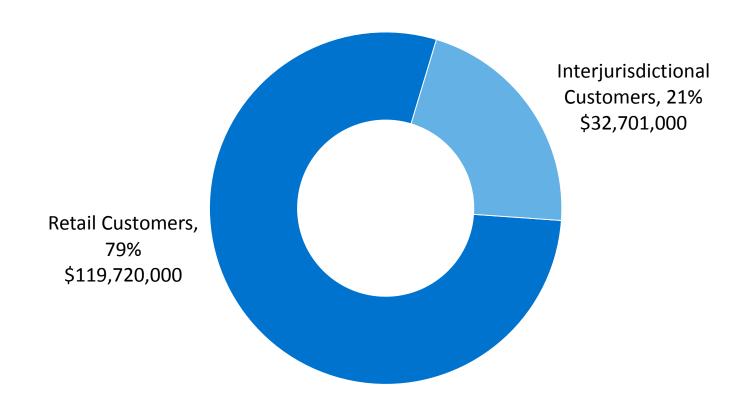
# Top Water Customers, Including Wholesale (FY15)

Customer	Type of Business	Percent of Total Consumption
City of Lee's Summit	Wholesale water	3.6%
Jackson County PWSD #1 (Grandview)	Wholesale water	3.4%
City of Belton	Wholesale water	2.4%
City of Raymore	Wholesale water	2.2%
Raytown Water Company	Wholesale water	1.8%
City of Blue Springs	Wholesale water	1.7%
Veolia – Kansas City	Utility	1.5%
KCP&L	Utility	1.4%
Dogwood Power Management	Utility	1.2%
Ford Motor Company	Commercial	1.2%



### **Wastewater Customers**

#### **FY2015 Wastewater Revenue**





# Top Wastewater Customers, Including Interjurisdictional Agreements (FY15)

Customer	Percent of Total Wastewater Charges
Johnson County, Kansas	10.0%
Liberty, Missouri	3.0%
Gladstone, Missouri	2.7%
Veolia	2.1%
North Kansas City, Missouri	1.9%
Ford Motor Company	1.2%
Honeywell	0.9%
Raytown, Missouri	0.7%
Independence, Missouri	0.6%
Roberts Dairy	0.6%



# Top Stormwater Customers (FY2015), excludes City properties

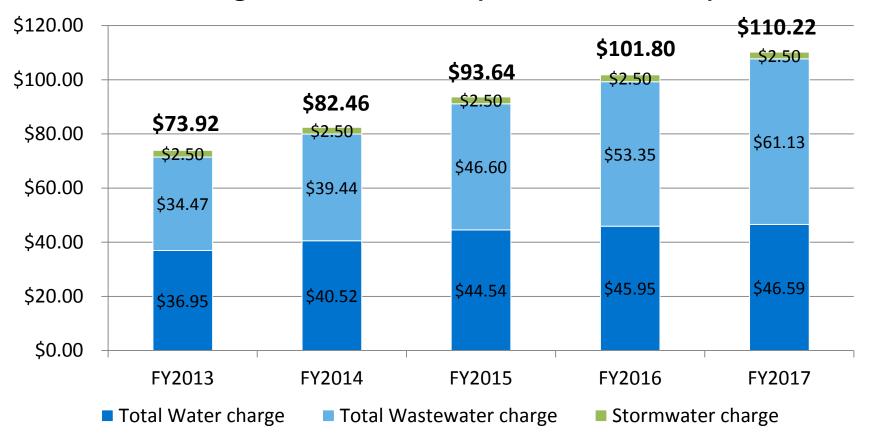
			Estimated
Rank	Customer	Runoff Units	Annual Revenue
1	Jackson County Sports Authority	12,850	\$77,100
2	US Dept of Energy (Bannister Complex)	12,150	\$72,900
3	Cedar Fair (Worlds of Fun)	8,017	\$48,102
4	Norfolk Southern Railroad (South)	6,780	\$40,680
5	Fedex Ground Package System	6,529	\$39,174
6	Honeywell	5,278	\$31,668
7	Leeds Industrial Park	5,140	\$30,840
8	Norfolk Southern Railroad (North)	4,993	\$29,958
9	Kansas City Southern Railroad	4,756	\$28,536
10	AK Asset Corporation	3,741	\$22,446

Note: 1 Runoff Unit = 500 Square Feet



# **Average Residential Bill**

### **Average Residential Bill (FY2013 - FY2017)**





# **Water Charges**



#### **Service Charge:**

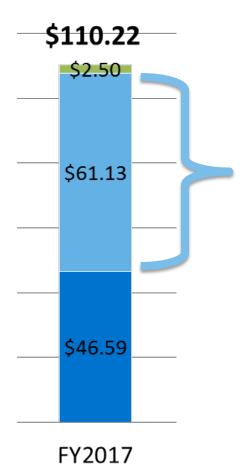
- Charge per meter
- Pro-rated per day during the billing period
- Fixed charge applied to all connections in the system
- Based on the size of meter

### **Commodity Charge:**

- Total volume of water purchased by the customer
- Rates vary depending on whether the customer is inside the city, outside the city or wholesale



# **Wastewater Charges**



#### **Service Charge:**

- Pro-rated per day during the billing period
- Fixed charge applied to all connections in the system.

#### **Volume Charge:**

- Applies to all accounts.
- When the BOD (biochemical oxygen demand), SS (suspended solids), and/or O&G (oil and grease) concentrations are in excess of the average concentration, an excess charge is applied.





### **Funding Challenges**

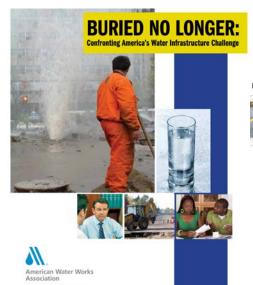
# **Industry Funding Challenges**

- Affordability
- Collections
- Conservation impacts
- Fairness and equity
- Wholesale customers
- Long-term customer demand/growth



# **Affordability**

### **National Infrastructure Crisis**



water problem could cost trillions of



Finding the Money for America the Fixer-

Upper

Donald Trump is treating Mexico like he's the

Roads and water systems need repair. Funding can ! America's water crisis is so government reforms. much bigger than California

> The American West is in grave peril, thanks in small part to gross mismanagement of the Colorado River basin

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Flint's Water Crisis Should Raise Alarms for America's Aging Cities

AMERICA'S

ESTIMATED INVESTMENT NEEDED BY 2020:

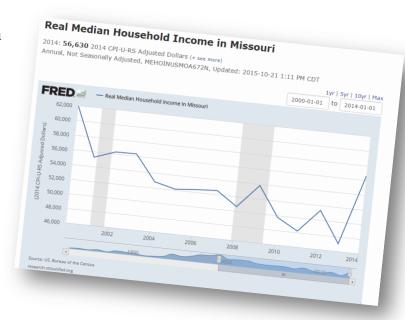


65° 👑 Thursday, April 7, 2016

dollars

# **Affordability**

- Increasing Costs
  - Capital Costs
    - Deferred Renewal and Replacement
    - Aging Infrastructure (Oldest parts of system date back to Civil War era)
      - Water Main Replacement Program
      - Sewer Main Rehabilitation Program
      - Flood Protection Program
      - Catch Basin Replacement Program
- Regulatory Requirements
  - Overflow Control Program (OCP)
- Stagnant Household Income





### **Not All Bad News...**

- Stronger financial position
  - Lower borrowing costs
  - KC Water has been able to take advantage of historically low interest rates
  - "very strong" credit rating AA
- Capital projects help local economy
  - \$1.2 billion investment in next 5 years
  - 18,000 direct and indirect jobs created



Kansas City water department turns tide toward improving service



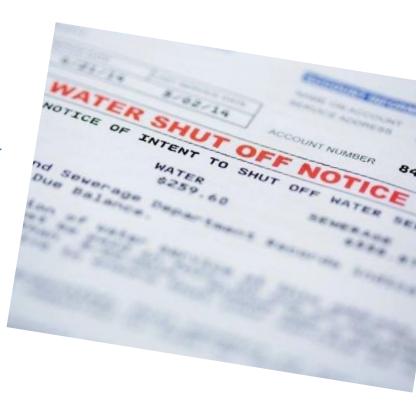
### **Collections**

### **Bad Debt**

 Costs for bad debt are borne by all retail customers of utility

### Financial Stabilization

- Sound, predictable rate levels provide utility with stable financial position
- Allows for effective planning





## **Conservation Impacts**

While conserving our resources is a social good, it impacts rate revenues:

- Budgets based on usage assumptions to recover costs
- When water sales are lower, revenues are lower (conservation)
- Since wastewater rates are based on winter water usage, wastewater revenues are lower
- Future rates may need to be adjusted to make up for shortfall







# **Fairness and Equity**

Missouri's Hancock Amendment states that the cost/rate charged must be tied directly to the cost of service

### Fairness Concept

 Rates should reflect the cost of providing the service and align to the service requirements the customer class places on the utility

### **Cost of Service Rates**

 Cost causative relationship between customer class behavior and cost allocation



### **Wholesale Customers**

- Departing Wastewater Wholesale Customers
  - Johnson County, Kansas
  - Liberty, Missouri
- Impact on Infrastructure and Operations and Maintenance (O&M) Expenses
  - Initial increase in revenue (Johnson County)
  - Long-term decrease in infrastructure costs and O&M expenses



# **Long-Term Customer Demand/Growth**

- With departure of wholesale customers, decreases in demand will impact revenues but also decrease certain longer term capital needs
- Potential growth to the north along with new wholesale customers will increase revenues but also could contribute need for additional new infrastructure
  - System Demand Charges will be evaluated for growth related infrastructure.





### Schedule and Next Steps

# **Anticipated Schedule**

Date	Topics
April 19, 2016	<ul> <li>Roles/Member Orientation</li> <li>Water Services Overview</li> <li>Customer Profile</li> <li>Current Rate Structures</li> <li>History of Previous Task Force</li> <li>Funding Challenges</li> <li>Topics and Schedule</li> </ul>
May 2016	<ul> <li>Guiding Principles questionnaire</li> <li>Water utility overview</li> <li>Water utility – cost recovery options</li> </ul>
June 2016	<ul> <li>Stormwater utility overview</li> <li>Discussion of stormwater funding sources and levels needed</li> <li>Guiding Principles discussion</li> </ul>
July 2016	<ul> <li>Wastewater utility overview</li> <li>Wastewater utility – cost recovery options</li> <li>Draft Guiding Principles</li> </ul>



# Anticipated Schedule, continued

Date	Topics	
August 2016	<ul> <li>Overview of Customer Assistance Program</li> <li>Overview of System Development Charge options</li> </ul>	
September 2016	Water rate structures	
October 2016	<ul> <li>Wastewater utility rate structures</li> <li>Water utility and wastewater utility fixed charges</li> <li>All utilities – infrastructure replacement funding</li> </ul>	
November 2016	<ul><li>Water utility draft recommendations presentation</li><li>Public hearing</li></ul>	
December 2016	<ul> <li>Stormwater utility draft recommendations and presentation</li> <li>First Southwest Securities presentation (tentative)</li> <li>Public hearing</li> </ul>	
January 2017	<ul><li>Wastewater utility draft recommendations presentation</li><li>Public hearing</li></ul>	
February 2017	Consider public input and finalize recommendations	
March 2017	Finalize recommendations	





Questions?