Independent Auditor's Report and Financial Statements

April 30, 2016 and 2015



# City of Kansas City, Missouri Sewer Fund April 30, 2016 and 2015

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### Independent Auditor's Report

The Honorable Mayor and Members of the City Council Kansas City, Missouri

We have audited the accompanying financial statements of the City of Kansas City, Missouri Sewer Fund (the Sewer Fund), an enterprise fund of the City of Kansas City, Missouri as of and for the year ended April 30, 2016 and 2015, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Kansas City, Missouri Sewer Fund, an enterprise fund of the City of Kansas City, Missouri as of April 30, 2016 and 2015, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.



The Honorable Mayor and Members of the City Council Page 2

#### **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the Sewer Fund and do not purport to, and do not, present fairly the financial position of the City of Kansas City, Missouri as of April 30, 2016 and 2015, and the changes in its financial position, or, where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As discussed in Note 1, the Sewer Fund adopted Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, as amended by GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension information and other postemployment benefits listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Kansas City, Missouri Sewer Fund's basic financial statements. The combining schedule of revenues, expenses and changes in net position listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

BKD,LIP

Kansas City, Missouri October 31, 2016

# City of Kansas City, Missouri Sewer Fund Management's Discussion and Analysis Years Ended April 30, 2016 and 2015

Management's discussion and analysis (MD&A) of the City of Kansas City, Missouri's Sewer Fund (the Fund) provides readers a narrative overview and analysis of the Fund's financial statements and activities for the fiscal years ended April 30, 2016 and April 30, 2015, with selected comparative information for the fiscal year ended April 30, 2014. The Fund is an enterprise fund of the City of Kansas City, Missouri (City) and is supported entirely by sewer service fees collected from residential, business, and interjurisdictional agreement customers. The Fund is responsible for the operation and maintenance of wastewater collection and processing systems, and stormwater management control systems.

Readers are encouraged to consider the information presented here in conjunction with the financial statements and notes in order to provide a complete understanding of the financial performance and activities during the years ended April 30, 2016 and April 30, 2015. The City combines the wastewater and stormwater operations into one set of financial statements.

### **Overview of the Financial Statements**

The accompanying financial statements are prepared on an accrual basis of accounting in accordance with U.S. generally accepted accounting principles as set forth by the Governmental Accounting Standards Board (GASB). Revenues and expenses are recognized when earned and incurred, not when received or paid. Capital assets include land, buildings, improvements, equipment and infrastructure assets, such as storm sewers, sanitary sewers, pumping stations and treatment plants. Capital assets, except land, are depreciated over their estimated useful lives. Major outlays for capital improvements are capitalized during construction. Capital assets not completed by year-end have been reported as construction-in-progress. (See Notes to Financial Statements for significant accounting policies.)

The statements of net position include the Fund's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the sum of assets and deferred outflows of resources less liabilities and deferred inflows of resources reported as net position.

The statements of revenues, expenses and changes in net position present information showing how the Fund's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The statements of cash flows relate to the flows of cash and cash equivalents. Consequently, only transactions that affect the Fund's cash accounts through operating activities, financing activities and investing activities are presented on the statements.

#### **Financial Position and Assessment**

|   | April 30 |           |    |           |    |           |
|---|----------|-----------|----|-----------|----|-----------|
|   |          | 2016      |    | 2015*     |    | 2014*     |
| Assets  |          |           |    |           |    |           |
| Current assets - unrestricted                       | \$       | 61,095    | \$ | 40,315    | \$ | 41,476    |
| Current assets - restricted                         |          | 139,996   |    | 19,541    |    | 12,840    |
| Noncurrent investments - unrestricted               |          | 129,735   |    | 130,233   |    | 98,197    |
| Noncurrent investments - restricted                 |          | 81,547    |    | 65,929    |    | 106,687   |
| Capital assets                                      |          | 1,067,679 |    | 1,010,532 |    | 948,651   |
| Total assets  |          | 1,480,052 |    | 1,266,550 |    | 1,207,851 |
| Deferred Outflows of Resources                      |          |           |    |           |    |           |
| Loss on refunding                                   |          | 1,432     |    | 803       |    | 946       |
| Pension plan  |          | 2,601     |    | -         |    | -         |
|   |          | 4,033     |    | 803       |    | 946       |
| Total assets and deferred outflows of resources     | \$       | 1,484,085 | \$ | 1,267,353 | \$ | 1,208,797 |
| Liabilities   |          |           |    |           |    |           |
| Current liabilities                                 | \$       | 19,070    | \$ | 16,574    | \$ | 12,935    |
| Liabilities payable from restricted assets          |          | 28,775    |    | 24,563    |    | 26,662    |
| Long-term liabilities                               |          | 467,351   |    | 319,816   |    | 339,542   |
| Total liabilities                                   |          | 515,196   |    | 360,953   |    | 379,139   |
| <b>Deferred Inflows of Resources - Pension Plan</b> |          | 1,518     |    |           |    |           |
| Net Position  |          |           |    |           |    |           |
| Net investment in capital assets                    |          | 760,587   |    | 733,947   |    | 693,704   |
| Restricted-expendable                               |          | 55,524    |    | 31,484    |    | 22,725    |
| Unrestricted  |          | 151,260   |    | 140,969   |    | 113,229   |
| Total net position                                  |          | 967,371   |    | 906,400   |    | 829,658   |
| Total liabilities, deferred inflows of resources    |          |           |    |           |    |           |
| and net position                                    | \$       | 1,484,085 | \$ | 1,267,353 | \$ | 1,208,797 |

\* Prior year financial statements have not been restated for the adoption of GASB Statement Nos. 68 and 71 as it was not practical to do so.

Total assets increased by \$213.5 million or 16.9% from the prior year. During the year, new Sewer Revenue Bonds were issued and netted the Fund \$162.8 million of new money to invest in sewer infrastructure improvements. Current year cash inflows were higher. Cash, cash equivalents and investments that are restricted for debt service costs, construction and renewal and replacement increased by approximately 159.2%. Unrestricted assets used in daily operations increased by approximately 11.9%. Most of the increase is attributable to the 27.3% rise in net accounts receivable resulting from the 13% scheduled increase in sewer service fees. Capital assets increased by \$57.1 million or 5.7% as anticipated from the ongoing capital improvements program.

Total liabilities increased by \$154.2 million or 42.7%. Contract retainage payable decreased by \$0.4 million or 14.9% as the result of completed construction activity. The Fund's portion of claims liability increased by \$0.2 million or 3.6%. Post-employment benefits (pension and OPEB) liabilities increased by \$8.2 million or 52.7%.

At the close of the year, total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources resulting in net position of \$967.4 million. Of this amount, \$151 million is unrestricted. The unrestricted net assets may be used to meet ongoing business activities of the Fund and may not be used to fund the City's governmental activities. Total net position increased by \$68.6 million or 7.6% from the previous year indicating that the Fund improved its financial position. The largest portion of net position, \$760.6 million or 78.6%, consists of investment in capital assets (e.g., land, buildings, treatment facilities, sewer and stormwater utility lines and improvements, machinery, and equipment) less any outstanding debt related to those assets. Capital assets were used to provide services to customers of the stormwater and wastewater systems.

In FY 2015, total assets increased by \$58.6 million or 4.8% from the prior year. During the year, there were no new Sewer Revenue Bonds issued. Cash inflows were higher. Cash, cash equivalents and investments that are restricted for debt service costs, construction and renewal and replacement decreased by approximately 28.5%. Unrestricted assets used in daily operations increased by approximately 22.1%. Most of the increase was attributable to the 14.3% rise in net accounts receivable resulting from the 15% scheduled increase in sewer service fees. Capital assets increased by \$61.9 million or 6.5% as anticipated from the ongoing capital improvements program.

Total liabilities decreased by \$18.2 million or 4.8%. Debt was reduced by the scheduled \$19.1 million retirement of outstanding bonds. Additionally, contract retainage payable decreased by \$0.8 million or 23% as the result of completed construction activity. Claims liability decreased by \$0.24 million or 4.2% and post-employment benefits decreased by \$0.1 million or 0.8%.

|  | Y                          | ear E | nded April 3         | 30 |                     |
|--|----------------------------|-------|----------------------|----|---------------------|
|  | <br>2016                   |       | 2015*                |    | 2014*               |
| Operating revenues<br>Operating expenses   | \$<br>193,608<br>(122,995) | \$    | 169,494<br>(109,783) | \$ | 151,251<br>(97,223) |
| Operating income   | 70,613                     |       | 59,711               |    | 54,028              |
| Nonoperating expenses, net   | <br>(8,773)                |       | (5,186)              |    | (5,496)             |
| Increase in net position before capital contributions  | 61,840                     |       | 54,525               |    | 48,532              |
| Capital contributions  | <br>6,716                  |       | 22,217               |    | 30,856              |
| Change in net position   | 68,556                     |       | 76,742               |    | 79,388              |
| Total net position - beginning of the year,<br>as previously reported<br>Adjustment for change in accounting principle | <br>906,400<br>(7,585)     |       | 829,658              |    | 750,270             |
| Net position - beginning of the year, as adjusted  | <br>898,815                |       | 829,658              |    | 750,270             |
| Total net position - end of the year   | \$<br>967,371              | \$    | 906,400              | \$ | 829,658             |

#### Summary of Revenues, Expenses and Changes in Fund Net Position

(In thousands)

\* Prior year financial statements have not been restated for the adoption of GASB Statement Nos. 68 and 71 as it was not practical to do so.

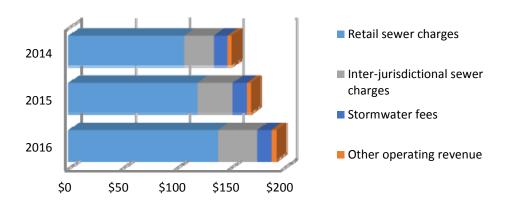
#### **Summary of Operating Revenues**

(In thousands)

|                              | Year Ended April 30 |         |    |         |    |         |
|------------------------------|---------------------|---------|----|---------|----|---------|
|                              |                     | 2016    |    | 2015    |    | 2014    |
| Retail sewer charges         | \$                  | 138,558 | \$ | 119,720 | \$ | 106,691 |
| Intermunicipal sewer charges |                     | 37,243  |    | 32,701  |    | 28,047  |
| Stormwater fees              |                     | 13,014  |    | 12,980  |    | 12,866  |
| Other operating revenue      |                     | 4,793   |    | 4,093   |    | 3,647   |
| Total operating revenues     | \$                  | 193,608 | \$ | 169,494 | \$ | 151,251 |

Total operating revenues increased by \$24.1 million or 14.2% in FY 2016. Residential and commercial retail sewer charges contributed \$18.8 million or 78.2% to the increase, primarily due to the scheduled 13% sewer rate increase in effect all year. Revenue from inter-jurisdictional services contributed \$4.5 million or 18.8% to the increase in operating revenue. Sales to inter-jurisdictional customers increased by 13.9% over the prior year due in part to higher metered flow, as well as higher service rates under inter-jurisdictional agreements. Stormwater fees remained stable during the year. There was a 17% increase in other operating revenue that consists primarily of forfeitures and penalties, and rentals of equipment, miscellaneous facilities and parking lots.

# Summary of Operating Revenues (In Millions)



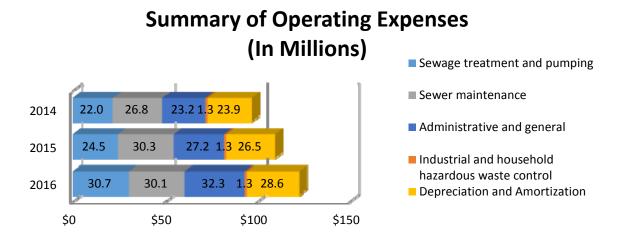
At the close of FY 2015, total operating revenues increased by \$18.2 million or 12.1%. The increase was attributable mostly to the scheduled 15% sewer rate increase in effect all year. Additional sales, net of bad debt expense, to residential and commercial retail customers contributed \$13.0 million to operating revenues. Other operating revenue consists primarily of forfeitures and penalties, and rentals of equipment, miscellaneous facilities, and parking lots. Other operating revenue increased by approximately \$0.4 million or 12.2%.

#### Summary of Operating Expenses

(In thousands)

|                                    | Year Ended April 30 |         |    |         |    |        |
|------------------------------------|---------------------|---------|----|---------|----|--------|
|                                    |                     | 2016    |    | 2015    |    | 2014   |
| Sewage treatment and pumping       | \$                  | 30,674  | \$ | 24,479  | \$ | 22,026 |
| Sewer maintenance                  |                     | 30,082  |    | 30,296  |    | 26,767 |
| Administrative and general         |                     | 32,340  |    | 27,193  |    | 23,206 |
| Industrial and household hazardous |                     |         |    |         |    |        |
| waste control                      |                     | 1,339   |    | 1,323   |    | 1,277  |
| Depreciation and amortization      |                     | 28,560  |    | 26,492  |    | 23,947 |
| Total operating expenses           | \$                  | 122,995 | \$ | 109,783 | \$ | 97,223 |

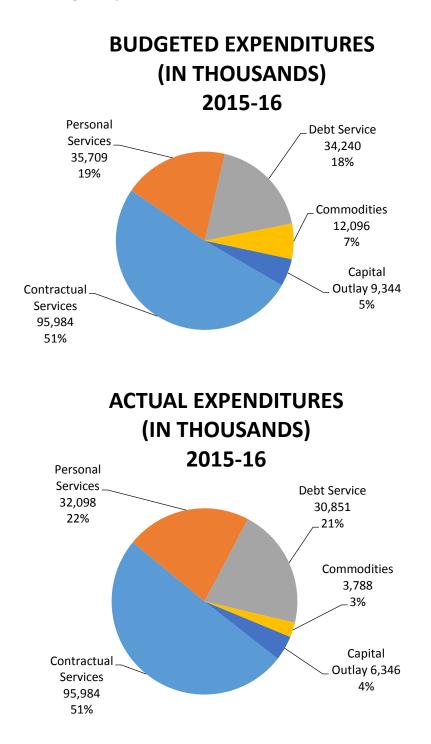
Total operating expenses increased by \$13.2 million or 12% over the previous year. The Fund continues investing in sewer system improvements in order to comply with the Overflow Control Program (OCP) as mandated by the Environmental Protection Agency (EPA). Sewage treatment and pumping expenses increased by \$6.2 million or 25.3%, sewer maintenance expenses decreased slightly, administrative and general expenses increased by \$5.1 million or 18.9% and depreciation and amortization expenses increased by \$2.1 million or 7.8%.



In FY 2015, total operating expenses increased by \$12.6 million or 12.9% over the previous year. The Fund continues investing in sewer system improvements in order to comply with the Overflow Control Program (OCP) as mandated by the Environmental Protection Agency (EPA). Sewage treatment and pumping expenses increased by \$2.5 million or 11.1%, sewer maintenance expenses increased by \$3.5 million or 13.2%, administrative and general expenses increased by \$4.0 million or 17.2% and depreciation and amortization expenses increased by \$2.5 million or 10.6%.

#### Comparison of Budget to Actual Expenditures for FY 2016

Note: The Adopted Budget includes only the operating funds on a cash basis. Accordingly, actual expenditures are presented for operating funds on a cash basis. Bond funds and accruals are excluded.



### **Capital Assets**

At April 30, 2016, capital assets totaled \$1,067.7 million (net of accumulated depreciation) and accounted for 72.1% of total assets. Construction activities are ongoing to repair and improve the City's wastewater system and comply with the Federal Consent Decree to reduce pollutants discharged into streams and waterways. See additional discussion of the Overflow Control Program (OCP) in the next section. During the year, projects totaling \$35.2 million were completed. The investment in infrastructure included \$18.8 million for sanitary sewer rehabilitation and replacement; \$3.6 million for storm sewer improvements; \$1.0 million for treatment plant upgrades; and \$0.3 million for pumping stations and equipment. In addition to completed projects, there was \$2.4 million in contributed assets from property developers, and \$2.7 million of assets transferred from Public Works. Additions and replacements of machinery and equipment totaled \$0.6 million. The increases in depreciable capital assets were offset by disposals and retirements of \$6.7 million.

At April 30, 2015, capital assets totaled \$1,010.5 million (net of accumulated depreciation) and accounted for 79.8% of total assets. Construction activities are ongoing to repair and improve the City's wastewater system and comply with the Federal Consent Decree to reduce pollutants discharged into streams and waterways. See additional discussion of the Overflow Control Program (OCP) in the next section. During the year, projects totaling \$82.8 million were completed. The investment in infrastructure included \$62.7 million for sanitary sewer rehabilitation and replacement; \$16.8 million for storm sewer improvements; \$5.6 million for treatment plant upgrades; and \$1.5 million for pumping stations and equipment. In addition to completed projects, there was \$4.0 million in contributed assets from property developers, and \$7.8 million of assets transferred from Public Works. Additions and replacements of machinery and equipment totaled \$0.3 million.

### **Overflow Control Program**

The Overflow Control Program (OCP) was developed to meet regulatory requirements set forth by the Environmental Protection Agency and the Missouri Department of Natural Resources. The regulations require minimizing overflows from the combined sewer system and preventing overflows from the separate sanitary sewer system. The parties have agreed to allow a 25-year period to meet those objectives by completing a planned list of improvements within five years. The implementation schedule is targeted to treat 88% of combined sewer flows and eliminate sanitary sewer overflows during a twenty-four hour rainfall event.

The Fund will have invested approximately \$600 million over five years in capital improvement projects. Of this amount, \$362 million is committed to the 25-year federally mandated OCP. The estimated total cost of OCP over the next 25 years is approximately \$4.5 billion, adjusted for inflation. In addition, annual expenditures for operations and maintenance are expected to increase by approximately \$72 million. It is anticipated that OCP will be financed primarily by the Fund.

### **Debt Administration**

Debt Administration provides long-term debt planning, issuance, and administration in accordance with the approved Capital Improvement Program to meet the City's capital infrastructure needs. The City promotes effective communication with bond rating agencies in order to maintain its high credit rating and manages debt in accordance with established debt policies. Wastewater revenue bond proceeds are used to finance improvements to the stormwater management and control systems, and wastewater collection and processing systems. The Fund's outstanding debt is aligned in such a manner to meet the most stringent debt service requirements. In addition, wastewater system net revenues secure outstanding bonds.

Moody's Investors Service has assigned a rating of Aa2 to the City's \$183.7 million outstanding of Sanitary Sewer System Improvement and Refunding Revenue Bonds, Series 2016A issued in February 2016. Bond proceeds will fund treatment plant, pumping station, and sewer conveyance system improvements. Additionally, the bonds proceeds refunded the outstanding Series 2007A and Series 2005B bonds for expected interest cost savings. Concurrently, Moody's has affirmed the Aa2 rating on the junior lien revenue debt outstanding of including the Series 2004A, 2005B, 2007A, 2009A, 2009B and 2011A Bonds. The rating affirmation reflects the:

- Large and diverse customer base and service area that covers the majority of the Kansas City, Missouri, metropolitan area
- Annual rate increases
- Improving financial performance and debt service coverage
- Declining debt structure

| Credit Rating Agencies | Wastewater Bonds Credit Rating |
|------------------------|--------------------------------|
| Moody's                | Aa2                            |
| Standard & Poor's      | AA                             |

Standard & Poor's Ratings Services has assigned a rating of AA to the City's Sanitary Sewer System Improvement and Refunding Revenue Bonds, Series 2016A issued in February 2016. The rating affirmation also applies to the City's previously issued sanitary sewer revenue-backed bonds. The rating reflects the:

- Large service base that serves much of the Kansas City metropolitan statistical area (MSA)
- Rates on the threshold of what we consider less affordable, given that the combined water and sewer rates are above 4% of the City's median household effective buying income and are expected to increase in the next few years, although we note that the income levels throughout the MSA are generally stronger, and that the water system's service territory also extends into much of the surrounding area
- Strong finances with historically strong debt service coverage and increased liquidity with timely rate increases

In August 2012, citizens voted to authorize \$500 million in additional sewer revenue bonds. Following the Series 2016A bond issue, the City will have approximately \$324.7 million remaining from its original bond authorization.

The Fund has the right under bond ordinances to issue additional bonds payable from the same sources and secured by the same revenues, but only in accordance with and subject to the terms and conditions set forth in bond ordinances. The Fund is required to meet an earnings test before issuing any additional bonds on parity with existing debt. See Notes to Financial Statements.

### **Request for Information**

This financial report is designed to provide the Fund's management, investors, creditors and customers with a general overview of the Fund's finances and to demonstrate the Fund's accountability for the funds it receives and expends. For additional information about this report or if you need additional financial information, please contact:

Sean P. Hennessy Chief Financial Officer Water Services Department 4800 East 63<sup>rd</sup> Street Kansas City, Missouri 64130

Statements of Net Position April 30, 2016 and 2015

|                                      | 2016          | 2015          |
|--------------------------------------|---------------|---------------|
| Assets                               |               |               |
| Current assets                       |               |               |
| Cash and cash equivalents            | \$ 2,112,098  | \$ 7,484,942  |
| Investments                          | 26,296,250    | 7,163,752     |
| Accounts receivable, net             | 31,581,666    | 24,808,554    |
| Accrued interest receivable          | 269,799       | 373,542       |
| Inventories                          | 831,266       | 469,121       |
| Due from other City funds            | 3,480         | 14,602        |
| Total unrestricted current assets    | 61,094,559    | 40,314,513    |
| Restricted assets                    |               |               |
| Cash and cash equivalents            | 5,932,032     | 7,496,524     |
| Investments                          | 133,697,735   | 11,824,989    |
| Accrued interest receivable          | 366,011       | 219,800       |
| Total restricted current assets      | 139,995,778   | 19,541,313    |
| Total current assets                 | 201,090,337   | 59,855,826    |
| Investments                          | 129,735,254   | 130,232,728   |
| Restricted assets - investments      | 81,547,301    | 65,929,406    |
| Capital assets, depreciable, net     | 963,300,180   | 943,870,313   |
| Capital assets, nondepreciable       | 104,378,750   | 66,662,257    |
| Total assets                         | 1,480,051,822 | 1,266,550,530 |
| Deferred Outflows of Resources       |               |               |
| Loss on refunding                    | 1,431,779     | 802,806       |
| Pension plan                         | 2,601,211     |               |
| Total deferred outflows of resources | 4,032,990     | 802,806       |

Total assets and deferred outflows of resources\$ 1,484,084,812\$ 1,267,353,336

|   | 2016             | 2015             |
|---|------------------|------------------|
| Liabilities, Deferred Inflows of Resources and Net Position |                  |                  |
| Current liabilities   |                  |                  |
| Accounts payable  | \$ 14,951,520    | \$ 12,382,478    |
| Current portion of compensated absences                     | 683,038          | 580,035          |
| Accrued payroll and related expenses                        | 1,163,055        | 1,032,354        |
| Contracts and retainage payable                             | 384,287          | 1,012,301        |
| Other liabilities   | 112,608          | 190,312          |
| Current portion of due to other City funds                  | 230,225          | -                |
| Current portion of claims liability                         | 1,544,973        | 1,376,581        |
| Total current liabilities, less liabilities payable         |                  |                  |
| from restricted assets                                      | 19,069,706       | 16,574,061       |
| Liabilities payable from restricted assets                  |                  |                  |
| Accrued interest and fiscal agent fees                      | 5,285,524        | 4,496,378        |
| Current portion of revenue bonds and notes payable          | 21,493,700       | 18,282,100       |
| Contracts and retainage payable                             | 1,995,423        | 1,784,855        |
| Total liabilities payable from restricted assets            | 28,774,647       | 24,563,333       |
| Total current liabilities                                   | 47,844,353       | 41,137,394       |
| Compensated absences  | 1,886,391        | 1,831,573        |
| Claims liability  | 4,227,555        | 4,195,777        |
| Other postemployment benefit obligation                     | 4,561,977        | 4,374,267        |
| Pension liability   | 11,291,458       | 3,614,516        |
| Revenue bonds and notes payable, net of current portion     | 445,383,540      | 305,800,165      |
| Total liabilities   | 515,195,274      | 360,953,692      |
| Deferred Inflows of Resources - Pension Plan                | 1,517,835        |                  |
| Net Position  |                  |                  |
| Net investment in capital assets                            | 760,587,456      | 733,946,847      |
| Restricted-expendable                                       | 55,523,858       | 31,483,449       |
| Unrestricted  | 151,260,389      | 140,969,348      |
| Total net position  | 967,371,703      | 906,399,644      |
| Total liabilities, deferred inflows of                      |                  |                  |
| resources and net position                                  | \$ 1,484,084,812 | \$ 1,267,353,336 |

### Statements of Revenues, Expenses and Changes in Net Position Years Ended April 30, 2016 and 2015

|   | 2016           | 2015           |
|---|----------------|----------------|
| Operating Revenues  |                |                |
| Retail sewer charges  | \$ 138,557,694 | \$ 119,719,601 |
| Intermunicipal sewer charges                                  | 37,242,952     | 32,700,685     |
| Stormwater fees   | 13,014,456     | 12,980,291     |
| Other operating revenues                                      | 4,792,703      | 4,093,029      |
| Total operating revenues                                      | 193,607,805    | 169,493,606    |
| Operating Expenses  |                |                |
| Sewage treatment and pumping                                  | 30,673,879     | 24,479,377     |
| Sewer maintenance   | 30,082,417     | 30,295,934     |
| Administrative and general                                    | 32,340,109     | 27,192,886     |
| Industrial and household hazardous waste control              | 1,339,267      | 1,322,689      |
| Depreciation and amortization                                 | 28,558,919     | 26,491,741     |
| Total operating expenses                                      | 122,994,591    | 109,782,627    |
| Operating Income  | 70,613,214     | 59,710,979     |
| Nonoperating Revenues (Expenses)                              |                |                |
| Interest income   | 2,052,642      | 2,612,752      |
| Interest expense and fiscal agent fees                        | (10,797,250)   | (7,760,680)    |
| Other   | (28,187)       | (38,763)       |
| Total nonoperating expenses, net                              | (8,772,795)    | (5,186,691)    |
| Excess of Revenues Over Expenses Before Capital Contributions | 61,840,419     | 54,524,288     |
| Capital Contributions   | 6,716,328      | 22,217,444     |
| Increase in Net Position                                      | 68,556,747     | 76,741,732     |
| Net Position, Beginning of Year, as originally reported       | 906,399,644    | 829,657,912    |
| Adjustment for Restatement (GASB Nos. 68 and 71)              | (7,584,688)    |                |
| Net Position, Beginning of Year, as Restated                  | 898,814,956    | 829,657,912    |
| Net Position, End of Year                                     | \$ 967,371,703 | \$ 906,399,644 |

Statements of Cash Flows

Years Ended April 30, 2016 and 2015

|  | 2016           | 2015           |
|--|----------------|----------------|
| Operating Activities                                       |                |                |
| Cash received from customers                               | \$ 186,388,860 | \$ 166,276,063 |
| Receipts from interfund services provided                  | 456,955        | 263,661        |
| Cash paid to employees, including benefits                 | (30,864,655)   | (29,216,929)   |
| Cash paid to suppliers                                     | (61,148,979)   | (47,946,932)   |
| Cash paid for interfund services used                      | (10,684,131)   | (8,810,192)    |
| Net cash provided by operating activities                  | 84,148,050     | 80,565,671     |
| Capital and Related Financing Activities                   |                |                |
| Acquisition and construction of capital assets             | (66,663,816)   | (57,363,049)   |
| Proceeds from sale of capital assets                       | 202,992        | 205,962        |
| Proceeds from issuance of revenue bonds and notes payable, |                |                |
| net of premium and discount                                | 202,474,031    | -              |
| Refunding of bond principal                                | (39,295,000)   | -              |
| Principal payments on revenue bonds and notes payable      | (18,282,100)   | (19,116,658)   |
| Debt issuance costs  | 95,756         | -              |
| Fiscal agent fees and interest paid on revenue bonds and   |                |                |
| notes payable  | (15,501,758)   | (13,054,852)   |
| Net cash provided by (used in) capital                     |                |                |
| and related financing activities                           | 63,030,105     | (89,328,597)   |
| Investing Activities                                       |                |                |
| Investment purchases                                       | (247,671,341)  | (74,996,940)   |
| Investment maturities and sales                            | 91,913,626     | 83,152,857     |
| Interest received on investments                           | 1,642,224      | 2,968,046      |
| Net cash provided by (used in) investing activities        | (154,115,491)  | 11,123,963     |
| Net Increase (Decrease) in Cash and Cash Equivalents       | (6,937,336)    | 2,361,037      |
| Cash and Cash Equivalents, Beginning of Year               | 14,981,466     | 12,620,429     |
| Cash and Cash Equivalents, End of Year                     | \$ 8,044,130   | \$ 14,981,466  |

### Statements of Cash Flows (Continued) Years Ended April 30, 2016 and 2015

| Reconciliation of Operating Income to Net Cash<br>Provided by Operating Activities<br>Operating income\$ 70,613,214\$ 59,710,979Adjustments to reconcile operating income to net cash<br>provided by operating activities<br>Depreciation and amortization28,558,91926,491,741Changes in assets and liabilities<br>Accounts receivable and special assessments receivable(6,773,112)(3,049,148)Inventories(362,145)(14,299)Due from other funds11,12295,266Accounts payable(7,737,749)(2,274,523)Compensated absences157,821137,501Accrued payroll and related expenses130,701177,442Other liabilities(77,704)(116,700)Due to other funds230,225(131,722)Claims payable200,170(244,455)Pension liability(991,122)(339,920)Other post-employment benefit obligation13,534,83620,854,692Net cash provided by operating activities\$ 84,148,050\$ 80,565,671Components of Cash and Cash Equivalents at End of Year\$ 2,112,098\$ 7,484,942Qurestricted\$ 9,32,0327,496,524  |  | 2016          | 2015          |
|--|--|---------------|---------------|
| Operating income         \$ 70,613,214         \$ 59,710,979           Adjustments to reconcile operating income to net cash provided by operating activities         28,558,919         26,491,741           Changes in assets and liabilities         28,558,919         26,491,741           Changes in assets and liabilities         (6,773,112)         (3,049,148)           Inventories         (362,145)         (14,299)           Due from other funds         11,122         95,266           Accounts payable         (7,737,749)         (2,274,523)           Compensated absences         157,821         137,501           Accrued payroll and related expenses         130,701         177,442           Other liabilities         (77,704)         (116,700)           Due to other funds         230,225         (131,722)           Claims payable         200,170         (244,455)           Pension liability         (991,122)         (339,920)           Other post-employment benefit obligation         187,710         123,509           Total adjustments         13,534,836         20,854,692           Net cash provided by operating activities         \$ 84,148,050         \$ 80,565,671           Components of Cash and Cash Equivalents at End of Year         \$ 2,112,098         \$ 7,484,942 </th <th>Reconciliation of Operating Income to Net Cash</th> <th></th> <th></th> | Reconciliation of Operating Income to Net Cash           |               |               |
| Adjustments to reconcile operating income to net cash<br>provided by operating activitiesDepreciation and amortization28,558,91926,491,741Changes in assets and liabilities28,558,91926,491,741Accounts receivable and special assessments receivable(6,773,112)(3,049,148)Inventories(362,145)(14,299)Due from other funds11,12295,266Accounts payable(7,737,749)(2,274,523)Compensated absences137,821137,501Accrued payroll and related expenses130,701177,442Other liabilities(77,704)(116,700)Due to other funds230,225(131,722)Claims payable200,170(244,455)Pension liability(991,122)(339,920)Other post-employment benefit obligation187,710123,509Total adjustments13,534,83620,854,692Net cash provided by operating activities\$ 84,148,050\$ 80,565,671Components of Cash and Cash Equivalents at End of Year<br>Unrestricted\$ 2,112,098\$ 7,484,942   | Provided by Operating Activities                         |               |               |
| provided by operating activities         Depreciation and amortization       28,558,919       26,491,741         Changes in assets and liabilities       (6,773,112)       (3,049,148)         Inventories       (362,145)       (14,299)         Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Unrestricted       \$ 2,112,098       7,484,942  | Operating income   | \$ 70,613,214 | \$ 59,710,979 |
| provided by operating activities         Depreciation and amortization       28,558,919       26,491,741         Changes in assets and liabilities       (6,773,112)       (3,049,148)         Inventories       (362,145)       (14,299)         Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Unrestricted       \$ 2,112,098       7,484,942  | Adjustments to reconcile operating income to net cash    |               |               |
| Depreciation and amortization         28,558,919         26,491,741           Changes in assets and liabilities         (6,773,112)         (3,049,148)           Inventories         (362,145)         (14,299)           Due from other funds         11,122         95,266           Accounts payable         (7,737,749)         (2,274,523)           Compensated absences         157,821         137,501           Accrued payroll and related expenses         130,701         177,442           Other liabilities         (77,704)         (116,700)           Due to other funds         230,225         (131,722)           Claims payable         200,170         (244,455)           Pension liability         (991,122)         (339,920)           Other post-employment benefit obligation         187,710         123,509           Total adjustments         13,534,836         20,854,692           Net cash provided by operating activities         \$ 84,148,050         \$ 80,565,671           Components of Cash and Cash Equivalents at End of Year         \$ 2,112,098         \$ 7,484,942  | •  |               |               |
| Changes in assets and liabilities         Accounts receivable and special assessments receivable       (6,773,112)       (3,049,148)         Inventories       (362,145)       (14,299)         Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942   |  | 28,558,919    | 26,491,741    |
| Accounts receivable and special assessments receivable       (6,773,112)       (3,049,148)         Inventories       (362,145)       (14,299)         Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942   | •  |               |               |
| Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942   | · · · · · · · · · · · · · · · · · · ·                    | (6,773,112)   | (3,049,148)   |
| Due from other funds       11,122       95,266         Accounts payable       (7,737,749)       (2,274,523)         Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Unrestricted       \$ 2,112,098       \$ 7,484,942   | •  |               | (14,299)      |
| Compensated absences       157,821       137,501         Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942   | Due from other funds                                     | 11,122        | 95,266        |
| Accrued payroll and related expenses       130,701       177,442         Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942  | Accounts payable   | (7,737,749)   | (2,274,523)   |
| Other liabilities       (77,704)       (116,700)         Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year         Unrestricted       \$ 2,112,098       \$ 7,484,942  | Compensated absences                                     | 157,821       | 137,501       |
| Due to other funds       230,225       (131,722)         Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942  | Accrued payroll and related expenses                     | 130,701       | 177,442       |
| Claims payable       200,170       (244,455)         Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year       \$ 2,112,098       \$ 7,484,942   | Other liabilities  | (77,704)      | (116,700)     |
| Pension liability       (991,122)       (339,920)         Other post-employment benefit obligation       187,710       123,509         Total adjustments       13,534,836       20,854,692         Net cash provided by operating activities       \$ 84,148,050       \$ 80,565,671         Components of Cash and Cash Equivalents at End of Year         Unrestricted       \$ 2,112,098       \$ 7,484,942   | Due to other funds                                       | 230,225       | (131,722)     |
| Other post-employment benefit obligation187,710123,509Total adjustments13,534,83620,854,692Net cash provided by operating activities\$ 84,148,050\$ 80,565,671Components of Cash and Cash Equivalents at End of Year<br>Unrestricted\$ 2,112,098\$ 7,484,942   | Claims payable   | 200,170       | (244,455)     |
| Total adjustments13,534,83620,854,692Net cash provided by operating activities\$ 84,148,050\$ 80,565,671Components of Cash and Cash Equivalents at End of Year<br>Unrestricted\$ 2,112,098\$ 7,484,942   | Pension liability  | (991,122)     | (339,920)     |
| Net cash provided by operating activities\$ 84,148,050\$ 80,565,671Components of Cash and Cash Equivalents at End of Year<br>Unrestricted\$ 2,112,098\$ 7,484,942  | Other post-employment benefit obligation                 | 187,710       | 123,509       |
| Components of Cash and Cash Equivalents at End of Year<br>Unrestricted \$ 2,112,098 \$ 7,484,942   | Total adjustments  | 13,534,836    | 20,854,692    |
| Unrestricted \$ 2,112,098 \$ 7,484,942   | Net cash provided by operating activities                | \$ 84,148,050 | \$ 80,565,671 |
| Unrestricted \$ 2,112,098 \$ 7,484,942   | Components of Cash and Cash Equivalents at End of Year   |               |               |
|  |  | \$ 2,112,098  | \$ 7,484,942  |
|  | Restricted   |               |               |
|  |  |               |               |
| \$ 8,044,130 \$ 14,981,466   |  | \$ 8,044,130  | \$ 14,981,466 |
| Noncash Activities   | Noncash Activities                                       |               |               |
| Contributions of capital assets         \$ 6,716,328         \$ 22,217,444   | Contributions of capital assets                          | \$ 6,716,328  | \$ 22,217,444 |
| Change in fair value of investments (367,950) 410,240  | Change in fair value of investments                      | (367,950)     | 410,240       |
| Accounts payable incurred for purchase of capital assets 12,346,299 8,120,196  | Accounts payable incurred for purchase of capital assets | 12,346,299    | 8,120,196     |

### Note 1: Nature of Operations and Summary of Significant Accounting Policies

#### Nature of Operations and Reporting Entity

The City of Kansas City, Missouri Sewer Fund (the Sewer Fund) is an enterprise fund of the City of Kansas City, Missouri (the City) and is operated by the Water Services Department. The financial statements present only the Sewer Fund and are not intended to present fairly the financial position of the City of Kansas City, Missouri, and the respective changes in its financial position and, where applicable, cash flows thereof as of April 30, 2016 and 2015, and for the years then ended in conformity with accounting principles generally accepted in the United States of America. The Sewer Fund includes sewer and stormwater accounts. The Sewer Fund is supported wholly by sewer service charges and is responsible for the administration, promotion, operation and maintenance of the wastewater and stormwater systems.

#### Basis of Accounting and Presentation

The financial statements of the Sewer Fund have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets, liabilities and deferred inflows and outflows of resources from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from government-mandated nonexchange transactions are recognized when all applicable eligibility requirements are met. Operating revenues and expenses include exchange transactions and program-specific, government-mandated nonexchange transactions. Government-mandated nonexchange transactions and expenses include exchange transactions that are not program specific, investment income and interest on capital assets-related debt are included in nonoperating revenues and expenses. The Sewer Fund first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position are available.

#### Cash and Cash Equivalents

For purposes of the statements of cash flows, the Sewer Fund's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

#### Investments

All investments are reported at fair value. The fair value of marketable securities is based on quotations that are generally obtained from national securities exchanges. Where marketable securities are not listed on an exchange, quotations are obtained from brokerage firms or pricing services.

#### Accounts Receivable

Accounts receivable balances are recorded at the invoiced amount. The Sewer Fund provides an allowance for doubtful accounts based upon a review of outstanding receivables, historical collection information and existing economic conditions.

#### **Revenue Recognition**

Revenues are recorded as earned. Unbilled revenue representing estimated consumer usage for the period between the last billing date and the end of the period is accrued by the Sewer Fund.

#### Inventories

Inventories, consisting of repair parts, materials, supplies, chemicals, rock and fuel are valued at the lower of weighted average cost or market.

#### Capital Assets and Depreciation/Amortization

Capital assets are stated at cost, including capitalized interest on construction, or estimated historical cost. These include assets funded by revenue and general obligation bonds, contributions and special assessments. Contributed assets are valued at fair value at the date of contribution.

Depreciation is provided on the straight-line method. Sewer and storm lines are depreciated on a composite basis with a useful life of 100 and 40 years, respectively. Treatment plants and other facilities are depreciated on a composite basis with useful lives of 25 to 55 years. Equipment is depreciated on a unit basis over useful lives of three to ten years.

At the time of retirement or other disposition of assets for which depreciation is computed on the composite method, the original cost of the assets, net of any proceeds from their sale, are removed from the asset and accumulated depreciation accounts and no retirement gain or loss is recorded. For retirements of assets for which depreciation is computed on the unit method, the asset and related depreciation accounts are eliminated, and the difference between the net carrying value and any proceeds is recorded as a gain or loss.

Any conspicuous or known events, or changes in circumstances, affecting a capital asset is reviewed by the Sewer Fund to determine whether there is a significant and unexpected decline in the service utility of the capital asset that could indicate asset impairment.

Expenses for maintenance and repairs of property are charged to operations as incurred.

Interest costs capitalized on project-related debt for the years ended April 30, 2016 and 2015 totaled \$2,666,969 and \$4,072,654, respectively.

#### **Deferred Outflows and Inflows of Resources**

A deferred outflow of resources is a consumption of net position by the Sewer Fund that is applicable to a future reporting period and a deferred inflow of resources is an acquisition of net position that is applicable to a future reporting period. As of April 30, 2016 and 2015, the Sewer Fund's deferred outflows of resources of \$4,032,990 and \$802,806, respectively, were comprised of deferred losses on bond refunding and the Sewer Fund's contributions made subsequent to the measurement date of the net position liability. As of April 30, 2016 and 2015, the Sewer Fund's deferred inflows of resources of \$1,517,835 and \$0, respectively, were comprised of the difference between projected and actual earnings on pension plan investments and the change in the Sewer Fund's proportion of the net pension liability.

#### **Compensated Absences**

Under the terms of the City's personnel policy, Sewer Fund employees are granted vacation and sick leave in varying amounts. Vacation is accumulated at the annual rate of 10 to 20 days, depending on the employee's length of service. Sick leave is accumulated at the rate of 3.7 hours per two-week pay period. The maximum amount of vacation that may be carried forward is two times the amount earned in a year, which is accrued for in the respective funds. Sick leave with pay may be accumulated up to a limit of 2,080 hours. Upon separation from service, employees may convert accrued sick leave at the ratio of four hours of sick leave to one hour of vacation leave credit. Retiring employees 55 years or older with at least 25 years of creditable service; employees who are to receive a line-of-duty disability pension; and employees who qualify for a City pension and retire with a normal retirement, take early retirement at age 60 or thereafter, or die are entitled to sick leave credit at the rate of two hours of sick leave to one hour of vacation leave credit.

#### Pension Plan

For the purpose of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Employees' Retirement System (the Plan) and additions/deductions from the Plan's net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employer contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Net Position**

Net position of the Sewer Fund is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets, net of unspent proceeds. Restricted expendable net position is made up of noncapital assets that must be used for a particular purpose as specified by creditors, grantors or donors external to the Sewer Fund, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings. Unrestricted net position is the remaining net position that does not meet the definition of net investment in capital assets or restricted.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Implementation of New Accounting Principle

In 2016, the Fund adopted Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, as amended by GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, which establish standards for measuring and recognizing liabilities, deferred outflows of resources and deferred inflows of resources and expense for pensions.

Adoption of GASB Nos. 68 and 71 changed the method of reporting the single-employer defined benefit pension plan, in which the City's Fund employees participate resulting in a restatement of beginning net position as follows:

|  | 2016                          |
|--|-------------------------------|
| Net position, beginning of year as previously reported<br>Cumulative effect of applying GASB 68 and 71 | \$ 906,399,644<br>(7,584,688) |
| Net position, beginning of year, as restated   | \$ 898,814,956                |

The fiscal year 2015 financial statements were not restated as it was not practical to do so, as the actuarial data required to restate fiscal year 2015 was not available.

#### New Accounting Pronouncements Not Yet Adopted

In February 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application* (GASB Statement No. 72). This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of *fair value* is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The Fund will implement GASB Statement No. 72 beginning with the year ending April 30, 2017.

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68* (GASB Statement No. 73). The principal objective of this Statement is to improve the usefulness of information for decisions made by the various users of the general purpose external financial reports (financial reports) of governments whose employees—both active employees and inactive employees—are provided with pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as amended. This statement will have no impact on the Fund.

In June 2015, the GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (GASB Statement No. 74). The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity and creating additional transparency. Currently, the Fund does not have an OPEB plan that issues general purpose external financial reports. If applicable, the Fund will implement GASB Statement No. 74 beginning with the year ending April 30, 2018.

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB Statement No. 75). The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity and creating additional transparency. The Fund will implement GASB Statement No. 75 beginning with the year ending April 30, 2019.

In June 2015, the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments* (GASB Statement No. 76). The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The Fund will implement GASB Statement No. 76 beginning with the year ending April 30, 2017.

In August 2015, the GASB issued Statement No. 77, *Tax Abatement Disclosures* (GASB Statement No. 77). Financial statements prepared by state and local governments in conformity with generally accepted accounting principles provide citizens and taxpayers, legislative and oversight bodies, municipal bond analysts and others with information they need to evaluate the financial health of governments, make decisions and assess accountability. This information is intended, among other things, to assist these users of financial statements in assessing (1) whether a government's current year revenues were sufficient to pay for current year services (known as interperiod equity), (2) whether a government complied with finance-related legal and contractual obligations, (3) where a government's financial resources come from and how it uses them and (4) a government's financial position and economic condition and how they have changed over time.

Although many governments offer tax abatements and provide information to the public about them, they do not always provide the information necessary to assess how tax abatements affect their financial position and results of operations, including their ability to raise resources in the future. This Statement requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The Fund will implement GASB Statement No. 77 beginning with the year ending April 30, 2017.

The Fund has not completed its assessment of the impact of the adoption of these statements.

### Note 2: Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. The pool is comprised of demand and time deposits, repurchase agreements and other investments with maturities of less than five years. The Sewer Fund's allocation of this pool was approximately 25.3% and 21.8% as of April 30, 2016 and 2015, respectively. At April 30, 2016 and 2015, the carrying amount (book value) of the City's deposits, including certificates of deposit and the collateralized money market account, was approximately \$17,315,000 and \$42,900,000, respectively, which was covered by federal depository insurance or by collateral held by the City's agents under joint custody agreements in accordance with the City's administrative code. The Sewer Fund's allocation of deposits was \$3,075,300 and \$9,363,342 at April 30, 2016 and 2015, respectively.

The City of Kansas City, Missouri is empowered by City Charter to invest in the following types of securities:

- 1. *United States Treasury Securities (Bills, Notes, Bonds and Strips).* The City may invest in obligations of the United States government for which the full faith and credit of the United States are pledged for the payment of principal and interest.
- 2. United States Agency/GSE Securities. The City may invest in obligations issued or guaranteed by any agency of the United States government and in obligations issued by any government sponsored enterprise (GSE) which has a liquid market and a readily determinable market value that are described as follows:
  - a. U.S. Government Agency Coupon and Zero Coupon Securities.

- b. U.S. Government Agency Callable Securities. Restricted to securities callable at par only.
- c. U.S. Government Agency Step-Up Securities. The coupon rate is fixed for an initial term. At coupon date, the coupon rate rises to a new, higher fixed interest rate.
- d. U.S. Government Agency Floating Rate Securities. Restricted to coupons with no interim caps that reset at least quarterly and that float off of only one index.
- e. U.S. Government Agency Mortgage-Backed Securities (MBS, CMO, Pass-Thru Securities). Restricted to securities with final maturities of five (5) years or less or have the final projected payment no greater than four (4) years when analyzed in a +300 basis point interest rate environment.
- 3. *Repurchase Agreements.* The City may invest in contractual agreements between the City and commercial banks or primary government securities dealers. The Bond Market Association's guidelines for the Master Repurchase Agreement will be used and will govern all repurchase agreement transactions. All repurchase agreement transactions will be either physical delivery or tri-party.
- 4. *Bankers' Acceptances.* The City may invest in bankers' acceptances issued by domestic commercial banks possessing the highest rating issued by Moody's Investor Services, Inc. or Standard and Poor's Corporation.
- 5. *Commercial Paper*. The City may invest in commercial paper issued by domestic corporations, which has received the highest rating issued by Moody's Investor Services, Inc. or Standard and Poor's Corporation. Eligible paper is further limited to issuing corporations that have total assets in excess of five hundred million (\$500,000,000) and are not listed on Credit Watch with negative implications by any nationally recognized rating agency at the time of purchase. In addition, the City's portfolio may not contain commercial paper of any one corporation, the total value of which exceeds 2% of the City's aggregate investment portfolio.
- 6. *Municipal Securities (State and Local Government Obligations).* The City may invest in municipal obligations that are issued in either tax-exempt or taxable form. The City's portfolio may not contain municipal obligations of any one issuer, the total value of which exceeds two percent (2%) of the City's aggregate investment portfolio, unless the obligation is pre-refunded or escrowed to maturity with securities guaranteed by the United States government.
  - a. Any full faith and credit obligations of the State of Missouri rated at least A or A2 by Standard and Poor's or Moody's.
  - b. Any full faith and credit obligations of any city, county or school district in the State of Missouri rated at least AA or Aa2 by Standard and Poor's or Moody's.
  - c. Any full faith and credit obligations or revenue bonds of the City of Kansas City, Missouri rated at least A or Aa2 by Standard and Poor's or Moody's.
  - d. Any full faith and credit obligation of any state or territory of the United States of America rated at least AA or Aa2 by Standard and Poor's or Moody's.

- e. Any full faith and credit obligations of any city, county or school district in any state or territory of the United States of America rated at least AAA or Aaa by Standard and Poor's or Moody's.
- f. Any revenue bonds issued by the Missouri Department of Transportation rated at least AA or Aa2 by Standard and Poor's or Moody's.
- g. Any municipal obligation that is pre-refunded or escrowed to maturity as to both principal and interest with escrow securities that are fully guaranteed by the United States government, without regard to rating by Standard and Poor's or Moody's.

#### Interest Rate Risk

Interest rate risk is the risk that the fair value of the City's investments will decrease as a result of an increase in interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits the final maturity on any security owned to a maximum of five years. In addition, the City compares the weighted average maturity of its portfolio to the weighted average maturity of the Bank of America Merrill Lynch 1-3 year government/agency index, and relative to the index, may decrease the weighted average maturity of the portfolio during periods of rising interest rates or increase it during periods of declining rates.

As of April 30, 2016, the City had the following investments and maturities (amounts are in thousands):

|                             |               | Investment Maturities (in Years) |            |            |           |                     |  |
|-----------------------------|---------------|----------------------------------|------------|------------|-----------|---------------------|--|
| Investment Type             | Fair<br>Value | Less<br>Than 1                   | 1 – 2      | 2 – 3      | 3 – 5     | Weighted<br>Average |  |
| Pooled investments          |               |                                  |            |            |           |                     |  |
| U.S. Treasury bills         | \$ 14,982     | \$ 14,982                        | \$-        | \$-        | \$-       | 0.40                |  |
| U.S. Treasury notes/bonds   | 220,382       | 171,304                          | 20,265     | 28,813     | -         | 0.80                |  |
| U.S. agencies – discounts   | 44,905        | 44,905                           | -          | -          | -         | 0.52                |  |
| U.S. agencies – noncallable | 458,937       | 130,117                          | 213,397    | 82,018     | 33,405    | 1.55                |  |
| U.S. agencies – callable    | 154,496       | 45,729                           | 68,275     | 12,307     | 28,185    | 1.80                |  |
| Total pooled                | 893,702       | 407,037                          | 301,937    | 123,138    | 61,590    | 1.34                |  |
| Non-pooled investments      |               |                                  |            |            |           |                     |  |
| U.S. agency discounts       | 94,950        | 94,950                           | -          | -          | -         | 0.17                |  |
| U.S. agencies – noncallable | 90,367        | 68,002                           | 5,000      | 17,365     | -         | 0.95                |  |
| U.S. agencies – callable    | 15,483        | 5,010                            | 2,987      | 4,488      | 2,998     | 2.09                |  |
| Total non-pooled            | 200,800       | 167,962                          | 7,987      | 21,853     | 2,998     | 0.67                |  |
|                             | \$ 1,094,502  | \$ 574,999                       | \$ 309,924 | \$ 144,991 | \$ 64,588 | 1.22                |  |

The Sewer Fund's allocation of pooled investments at April 30, 2016 was \$227,188,312. The Sewer Fund's non-pooled investments at April 30, 2016 were \$144,088,228.

|                             |               | In             |            |            |            |                     |
|-----------------------------|---------------|----------------|------------|------------|------------|---------------------|
| Investment Type             | Fair<br>Value | Less<br>Than 1 | 1 – 2      | 2 – 3      | 3 – 5      | Weighted<br>Average |
| investment Type             | value         | Than T         | 1 - 2      | 2-3        | 3 - 5      | Average             |
| Pooled investments          |               |                |            |            |            |                     |
| U.S. Treasury bills         | \$ 14,999     | \$ 14,999      | \$ -       | \$ -       | \$ -       | 0.33                |
| U.S. Treasury notes/bonds   | 186,389       | 85,564         | 61,222     | 10,465     | 29,138     | 1.35                |
| U.S. agencies – noncallable | 406,356       | 108,625        | 103,824    | 148,131    | 45,776     | 1.82                |
| U.S. agencies – callable    | 182,072       | 42,281         | 21,118     | 79,020     | 39,653     | 2.46                |
|                             |               |                |            |            |            |                     |
| Total pooled                | 789,816       | 251,469        | 186,164    | 237,616    | 114,567    | 1.78                |
|                             |               |                |            |            |            |                     |
| Non-pooled investments      |               |                |            |            |            |                     |
| U.S. Treasury notes/bonds   | 16,033        | 16,033         | -          | -          | -          | 0.17                |
| U.S. agency discounts       | 15,997        | 15,997         | -          | -          | -          | 0.20                |
| U.S. agencies – noncallable | 128,273       | 63,748         | 53,483     | 11,042     | -          | 1.07                |
| U.S. agencies – callable    | 30,229        | 23,528         |            | 4,710      | 1,991      | 1.09                |
|                             |               |                |            |            |            |                     |
| Total non-pooled            | 190,532       | 119,306        | 53,483     | 15,752     | 1,991      | 0.92                |
|                             |               |                |            |            |            |                     |
|                             | \$ 980,348    | \$ 370,775     | \$ 239,647 | \$ 253,368 | \$ 116,558 | 1.62                |

As of April 30, 2015, the City had the following investments and maturities (amounts are in thousands):

The Sewer Fund's allocation of pooled investments at April 30, 2015 was \$171,832,874. The Sewer Fund's non-pooled investments at April 30, 2015 were \$43,318,000.

Some of the restricted assets are held by a trustee associated with the proceeds from sewer state revolving bonds. The amount held by the trustee includes investments that are insured or registered or for which the securities are held by the Sewer Fund or its agent in the Sewer Fund's name or under joint custody agreements. Restricted assets held by the trustee were \$4,968,830 and \$5,618,125 at April 30, 2016 and 2015, respectively, and consisted primarily of money market funds.

**Callable Agency Securities.** The City actively monitors its callable bond portfolio with respect to probability of call relative to market rates of interest. As of April 30, 2016 and 2015, the total fair value of the City's callable bond portfolio (pooled and non-pooled) is \$169,978,994 and \$212,300,603, respectively.

### Credit Risk

Credit risk is the risk that the City will not recover its investments due to the ability of the counterparty to fulfill its obligation. In order to prevent over concentration by investment type and thereby mitigate credit risk, the City's Investment Policy provides for diversification of the portfolio by investment type as follows:

| Investment Type                           | Maximum |
|---|---------|
| U.S. Treasury securities and government   |         |
| guaranteed securities                     | 100%    |
| Collateralized time and demand deposits   | 100%    |
| U.S. government agency and GSE securities | 80%     |
| Collateralized repurchase agreements      | 50%     |
| U.S. agency callable securities           | 30%     |
| Commercial paper                          | 30%     |
| Bankers acceptances                       | 30%     |
| Qualified municipal obligations           | 30%     |

As of April 30, 2016, the City had the following nongovernment guaranteed securities that are rated by both Moody's and Standard & Poor's (amounts are in thousands):

|                  | <br>Fair<br>Value | Moody's/<br>S&P<br>Ratings |
|------------------|-------------------|----------------------------|
| gency securities | \$<br>859,138     | Aaa/AA+                    |

As of April 30, 2015, the City had the following nongovernment guaranteed securities that are rated by both Moody's and Standard & Poor's (amounts are in thousands):

|                        |    | Fair<br>Value | Moody's/<br>S&P<br>Ratings |  |
|------------------------|----|---------------|----------------------------|--|
| U.S. agency securities | \$ | 762,927       | Aaa/AA+                    |  |

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its deposits, investments or collateral securities that are in the possession of an outside party (*i.e.*, the City's safekeeping institution).

The City's investment policy requires that all funds on deposit with any financial institution be secured with collateral securities in an amount equal to at least 102 percent of the deposit less any amount insured by the Federal Deposit Insurance Corporation (FDIC), or any other governmental agency performing a similar function. As of April 30, 2016, all deposits were adequately and fully collateralized.

As of April 30, 2015, all deposits were adequately and fully collateralized except for the account at Bank of America. On April 30, 2015, the City received into its account at Bank of America an unexpected ACH credit in the amount of \$8,345,058 for the Revenue division. The resulting overnight balance of \$12,555,690 was secured by \$250,000 FDIC Insurance and collateral securities with a collateral value of \$11,926,143, resulting in a small collateral deficiency of (\$379,547). A wire transfer in the amount of \$4,000,000 was immediately sent from the account at Bank of America to the City's operating account at Commerce Bank the next business morning to return the account to a fully collateralized level.

The City's investment policy required that all investment securities be held in the City's name in the City's safekeeping account at its safekeeping institution, thereby mitigating custodial credit risk. As of April 30, 2016 and 2015, all investment securities were in the City's name in the City's safekeeping accounts at its safekeeping institutions. In addition, all collateral securities were in the City's joint custody account(s) at the Federal Reserve Bank and were either U.S. Treasury (U.S. government guaranteed) or U.S. agency (Aaa/AA+ rated) obligations.

### **Concentration of Credit Risk**

At April 30, 2016, more than five percent of the City's investments are in the following U.S. agency discount note/securities: Federal Farm Credit Bank, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation and Federal National Mortgage Association. These investments are 13%, 25%, 11% and 29%, respectively, of the City's total investments.

At April 30, 2015, more than five percent of the City's investments are in the following U.S. agency discount note/securities: Federal Farm Credit Bank, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation and Federal National Mortgage Association. These investments are 11%, 28%, 12% and 25%, respectively, of the City's total investments.

In the City's opinion, the debt securities issued by these agencies do not have an explicit government guarantee, but rather an implied guarantee and, therefore, the City does not impose limits as to the concentration of any one agency. However, total agency securities in the portfolio are limited by the investment policy to 80% of the total portfolio value.

### Summary

The following is a complete listing of cash and investments held by the Sewer Fund at April 30, 2016 and 2015:

|                        | 2016           | 2015           |  |  |
|------------------------|----------------|----------------|--|--|
| Deposits               | \$ 3,075,300   | \$ 9,363,342   |  |  |
| Pooled investments     | 227,188,312    | 171,832,874    |  |  |
| Non-pooled investments | 144,088,228    | 43,318,000     |  |  |
| Trustee accounts       | 4,968,830      | 5,618,125      |  |  |
| Total                  | \$ 379,320,670 | \$ 230,132,341 |  |  |

The deposits and investments of the Sewer Fund at April 30, 2016 and 2015 are reflected in the statements of net position as follows:

|                           | 2016           | 2015           |
|---------------------------|----------------|----------------|
| Current assets            |                |                |
| Unrestricted              |                |                |
| Cash and cash equivalents | \$ 2,112,098   | \$ 7,484,942   |
| Investments               | 26,296,250     | 7,163,752      |
| Restricted                |                |                |
| Cash and cash equivalents | 5,932,032      | 7,496,524      |
| Investments               | 133,697,735    | 11,824,989     |
| Investments               | 129,735,254    | 130,232,728    |
| Restricted investments    | 81,547,301     | 65,929,406     |
| Total                     | \$ 379,320,670 | \$ 230,132,341 |

### Note 3: Accounts Receivable

A summary of accounts receivable at April 30, 2016 and 2015 is as follows:

|                                      | 2016          | 2015          |
|--------------------------------------|---------------|---------------|
| Sewer customers                      | \$ 23,479,351 | \$ 21,150,700 |
| Unbilled utility revenue             | 9,235,367     | 7,944,285     |
| Intermunicipal sewer customers       | 10,488,464    | 7,741,793     |
| Other accounts receivable            | 173,932       | 225,280       |
|                                      | 43,377,114    | 37,062,058    |
| Less allowance for doubtful accounts | 11,795,448    | 12,253,504    |
|                                      |               |               |
| Net accounts receivable              | \$ 31,581,666 | \$ 24,808,554 |

### Note 4: Capital Assets

Capital asset activity for the year ended April 30, 2016 is as follows:

|                                  | May 1,<br>2015      | Retirements/<br>Additions Adjustments |    |              |    | April 30,<br>2016 |
|----------------------------------|---------------------|---------------------------------------|----|--------------|----|-------------------|
| Depreciable assets               |                     |                                       |    |              |    |                   |
| Sewerage treatment plant and     |                     |                                       |    |              |    |                   |
| other facilities                 | \$<br>339,182,134   | \$<br>4,663,507                       | \$ | (2,692,244)  | \$ | 341,153,397       |
| Sewer lines                      | 866,486,321         | 27,919,872                            |    | (1,484,643)  |    | 892,921,550       |
| Equipment                        | <br>91,472,892      | <br>16,421,238                        |    | (2,473,918)  |    | 105,420,212       |
| Total depreciable assets         | 1,297,141,347       | 49,004,617                            |    | (6,650,805)  |    | 1,339,495,159     |
| Accumulated depreciation         |                     |                                       |    |              |    |                   |
| Sewerage treatment plant and     |                     |                                       |    |              |    |                   |
| other facilities                 | (212,993,469)       | (8,080,548)                           |    | 2,692,258    |    | (218,381,759)     |
| Sewer lines                      | (99,167,754)        | (14,110,231)                          |    | 1,484,645    |    | (111,793,340)     |
| Equipment                        | <br>(41,109,811)    | <br>(6,368,140)                       |    | 1,458,071    |    | (46,019,880)      |
| Total accumulated depreciation   | <br>(353,271,034)   | (28,558,919)                          |    | 5,634,974    |    | (376,194,979)     |
| Total depreciable assets, net    | <br>943,870,313     | <br>20,445,698                        |    | (1,015,831)  |    | 963,300,180       |
| Nondepreciable assets            |                     |                                       |    |              |    |                   |
| Land and permanent right of ways | 12,739,488          | 645,084                               |    | -            |    | 13,384,572        |
| Construction in process          | <br>53,922,769      | <br>72,280,601                        |    | (35,209,192) |    | 90,994,178        |
| Total nondepreciable assets      | <br>66,662,257      | <br>72,925,685                        |    | (35,209,192) |    | 104,378,750       |
| Capital assets, net              | \$<br>1,010,532,570 | \$<br>93,371,383                      | \$ | (36,225,023) | \$ | 1,067,678,930     |

Capital asset activity for the year ended April 30, 2015 is as follows:

|                                  | May 1,<br>2014 |               | Additions |              | Retirements/<br>Adjustments |              | April 30,<br>2015 |               |
|----------------------------------|----------------|---------------|-----------|--------------|-----------------------------|--------------|-------------------|---------------|
| Depreciable assets               |                |               |           |              |                             | •            |                   |               |
| Sewerage treatment plant and     |                |               |           |              |                             |              |                   |               |
| other facilities                 | \$             | 336,229,072   | \$        | 7,292,193    | \$                          | (4,339,131)  | \$                | 339,182,134   |
| Sewer lines                      |                | 786,937,215   |           | 82,046,304   |                             | (2,497,198)  |                   | 866,486,321   |
| Equipment                        |                | 79,980,023    |           | 14,616,391   |                             | (3,123,522)  |                   | 91,472,892    |
| Total depreciable assets         |                | 1,203,146,310 |           | 103,954,888  |                             | (9,959,851)  |                   | 1,297,141,347 |
| Accumulated depreciation         |                |               |           |              |                             |              |                   |               |
| Sewerage treatment plant and     |                |               |           |              |                             |              |                   |               |
| other facilities                 |                | (209,289,137) |           | (8,043,463)  |                             | 4,339,131    |                   | (212,993,469) |
| Sewer lines                      |                | (88,478,438)  |           | (13,186,514) |                             | 2,497,198    |                   | (99,167,754)  |
| Equipment                        |                | (38,190,227)  |           | (5,754,110)  |                             | 2,834,526    |                   | (41,109,811)  |
| Total accumulated depreciation   |                | (335,957,802) |           | (26,984,087) |                             | 9,670,855    |                   | (353,271,034) |
| Total depreciable assets, net    |                | 867,188,508   |           | 76,970,801   |                             | (288,996)    |                   | 943,870,313   |
| Nondepreciable assets            |                |               |           |              |                             |              |                   |               |
| Land and permanent right of ways |                | 12,632,011    |           | 107,477      |                             | -            |                   | 12,739,488    |
| Construction in process          |                | 68,830,557    |           | 67,875,871   |                             | (82,783,659) |                   | 53,922,769    |
| Total nondepreciable assets      |                | 81,462,568    |           | 67,983,348   |                             | (82,783,659) |                   | 66,662,257    |
| Capital assets, net              | \$             | 948,651,076   | \$        | 144,954,149  | \$                          | (83,072,655) | \$                | 1,010,532,570 |

### Note 5: Revenue Bonds, Notes Payable and Restricted Assets

Revenue bonds and notes payable outstanding consist of the following at April 30, 2016 and 2015:

| Issue                  | Maturing<br>Interest Rates Through |               | 2016           | 2015           |  |
|------------------------|------------------------------------|---------------|----------------|----------------|--|
| State Series 1996A     | 3.60% - 7.00%                      | January 2016  | \$-            | \$ 1,940,000   |  |
| State Series 1997A     | 3.95% - 5.75%                      | January 2017  | 1,365,000      | 2,695,000      |  |
| State Series 1998A     | 3.90% - 5.25%                      | January 2019  | 1,990,000      | 2,590,000      |  |
| State Series 1999A     | 3.625% - 5.25%                     | January 2020  | 1,660,000      | 2,025,000      |  |
| State Series 2000A     | 4.60% - 5.75%                      | July 2020     | 3,775,000      | 4,480,000      |  |
| State Series 2000B     | 4.25% - 5.625%                     | July 2020     | 3,405,000      | 4,040,000      |  |
| Stormwater 2000        | 1.70%                              | December 2020 | 359,200        | 427,700        |  |
| Stormwater 2001 & 2002 | 1.60%                              | December 2021 | 1,946,000      | 2,255,000      |  |
| State Series 2001B     | 3.00% - 5.375%                     | July 2022     | 6,895,000      | 7,780,000      |  |
| State Series 2002J     | 2.00% - 5.50%                      | July 2022     | 4,110,000      | 4,635,000      |  |
| Series 2004H           | 3.00% - 5.25%                      | January 2025  | 5,300,000      | 5,810,000      |  |
| Series 2005B           | 3.00% - 5.00%                      | January 2025  | -              | 9,300,000      |  |
| Stormwater 2007        | 1.40%                              | June 2027     | 263,000        | 282,000        |  |
| Series 2007A           | 4.00% - 5.00%                      | January 2032  | -              | 32,085,000     |  |
| Series 2009A           | 2.50% - 5.25%                      | January 2034  | 57,615,000     | 59,755,000     |  |
| Series 2009B           | 1.480%                             | July 2030     | 10,726,000     | 11,371,600     |  |
| Series 2011A           | 2.00% - 5.00%                      | January 2037  | 78,865,000     | 81,555,000     |  |
| Series 2012A           | 2.00% - 5.00%                      | January 2037  | 71,230,000     | 74,055,000     |  |
| Series 2016A           | 2.00% - 5.00%                      | January 2040  | 183,740,000    | -              |  |
|                        |                                    | ·             | 433,244,200    | 307,081,300    |  |
| Add premiums           |                                    |               | 34,437,602     | 17,567,955     |  |
| Less                   |                                    |               |                |                |  |
| Current portion        |                                    |               | (21,493,700)   | (18,282,100)   |  |
| Discount               |                                    |               | (804,562)      | (566,990)      |  |
| Noncurrent revenue b   | oonds and notes payab              | ble           | \$ 445,383,540 | \$ 305,800,165 |  |

Changes in revenue bonds payable and notes payable during the year ended April 30, 2016 are as follows:

|   | May 1, 2015    | Additions      | Reductions      | April 30, 2016 |
|---|----------------|----------------|-----------------|----------------|
| Revenue bonds and notes payable<br>Less | \$ 307,081,300 | \$ 183,740,000 | \$ (57,577,100) | \$ 433,244,200 |
| Unamortized bond discount<br>Add        | (566,990)      | (463,172)      | 225,600         | (804,562)      |
| Unamortized bond premium                | 17,567,955     | 18,734,031     | (1,864,384)     | 34,437,602     |
| Total revenue bonds and notes           | \$ 324,082,265 | \$ 202,010,859 | \$ (59,215,884) | \$ 466,877,240 |

Changes in revenue bonds payable and notes payable during the year ended April 30, 2015 are as follows:

|                                      | May 1, 2014    | Additions | Reductions      | April 30, 2015 |
|--------------------------------------|----------------|-----------|-----------------|----------------|
| Revenue bonds and notes payable Less | \$ 326,197,958 | \$ -      | \$ (19,116,658) | \$ 307,081,300 |
| Unamortized bond discount<br>Add     | (607,837)      | -         | 40,847          | (566,990)      |
| Unamortized bond premium             | 18,690,589     | -         | (1,122,634)     | 17,567,955     |
| Total revenue bonds and notes        | \$ 344,280,710 | \$ -      | \$ (20,198,445) | \$ 324,082,265 |

The annual requirements to retire the bonds and notes outstanding as of April 30, 2016 are as follows:

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| Year Ending April 30 | Principal      | Interest       | Total         |  |
|----------------------|----------------|----------------|---------------|--|
|                      |                |                |               |  |
| 2017                 | \$ 21,493,700  | \$ 17,081,101  | \$ 38,574,801 |  |
| 2018                 | 19,959,800     | 17,068,847     | 37,028,647    |  |
| 2019                 | 20,521,300     | 16,420,429     | 36,941,729    |  |
| 2020                 | 20,429,000     | 15,674,602     | 36,103,602    |  |
| 2021                 | 20,745,300     | 14,799,424     | 35,544,724    |  |
| 2022 - 2026          | 92,869,000     | 62,079,099     | 154,948,099   |  |
| 2027 - 2031          | 96,426,100     | 41,753,400     | 138,179,500   |  |
| 2032 - 2036          | 95,690,000     | 19,852,031     | 115,542,031   |  |
| 2037 - 2042          | 45,110,000     | 3,824,269      | 48,934,269    |  |
|                      |                |                |               |  |
|                      | \$ 433,244,200 | \$ 208,553,202 | \$641,797,402 |  |

During the fiscal year ended April 30, 2016, the Sewer Fund issued the 2016A Sanitary Sewer System Improvement Refunding Bonds, in the amount of \$183,740,000 with an interest rate range between 2.00% - 5.00%. The bond proceeds, along with available funds of the Sewer Fund, were used to currently refund \$8,530,000 of the Series 2005B issuance with an interest rate of 3.00% - 5.00% as well as \$32,055,095 of the Series 2007A bonds with an interest range of 4.00% - 5.00%. A total of \$150,000,000 of this par amount was new money to finance and refinance extensions and improvements of the Sanitary Sewer System. The remaining net proceeds along with the available funds totaling \$40,658,861, after payment of \$1,162,499 of underwriter's discounts and issuance costs, were deposited in an irrevocable trust with an escrow agent to provide for the future payment of principal and interest of the aforementioned Series 2005B and 2007A bonds. As a result, the bonds are considered defeased and the liability for those bonds has been removed from the Sewer Fund's statement of net position.

As a result of the refunding, the Sewer Fund decreased its total debt service requirements by \$6,462,587, which resulted in an economic gain of \$4,933,349. The Series 2005B and 2007A bonds were originally used to finance extensions and improvements of the Sanitary Sewer System.

All funds raised through the issuance of sewer revenue bonds are restricted for the purpose of extending or improving the sewerage system. All debt service requirements of these bonds are payable solely from revenues generated by the Sewer Fund. The revenue bond ordinances require the Sewer Fund to maintain adequate insurance coverage and employ an independent consulting engineer to evaluate the physical condition and operation of the sewerage system on a periodic basis. In addition, the ordinance establishes the priority for the allocation of revenue generated by the sewerage system. After meeting normal operating and maintenance expenses, all remaining moneys are to be allocated to the following accounts in the order listed below:

| Account                 | Restriction  |
|-------------------------|--|
| Principal and interest  | For the monthly accumulation of moneys to meet the maturing revenue bond principal and interest requirements. Each month, the Sewer Fund is to set aside 1/6 of the next semiannual interest payment and 1/12 of the next annual principal payment.                                    |
| Construction            | For recording bond proceeds to be used to finance construction.  |
| Renewal and replacement | For the monthly accumulation of moneys, up to an amount<br>equal to the prior year annual depreciation plus additional<br>amounts to cover future budgeted capital improvements, to<br>pay for the maintenance and replacements necessary to<br>keep the system operating efficiently. |

The bond ordinances also require that the Sewer Fund establish additional reserve accounts for the retirement of the bonds totaling \$28,202,055 at April 30, 2016. However, in lieu of setting aside cash, the ordinance allows the Sewer Fund to obtain insurance policies. The Sewer Fund has obtained insurance policies to satisfy \$1,496,429 of the reserve requirements. As of April 30, 2016, the Sewer Fund's debt service coverage ratio was above the 130% threshold, so the remaining bond reserve accounts, except the 2009A Series, were not required to be funded. The 2009A Series did not have the 130% threshold or a purchased insurance policy, as such, the Sewer Fund held a cash debt service reserve in the amount of \$5,008,338 as of April 30, 2016.

Restricted accounts and special reserves are reported on the accompanying statements of net position as restricted assets as follows:

|                            | 2016           | 2015          |
|----------------------------|----------------|---------------|
| Principal and interest     | \$ 14,328,402  | \$ 12,733,592 |
| Debt service reserve       | 5,096,220      | 5,021,251     |
| Renewal and replacement    | 41,068,723     | 18,046,409    |
| Retention pond maintenance | 51,339         | 50,976        |
| Construction               | 160,998,395    | 49,618,491    |
|                            | \$ 221,543,079 | \$ 85,470,719 |

#### Note 6: Pledged Revenues

The City has pledged revenues of the Sewer Fund, net of specified operating expenses, to repay sewer system revenue bonds and loans. The bonds were issued to provide improvements to the sewer system and facilities. The loans were issued to fund stormwater basin studies and improvements. The various issues and maturity dates are listed in *Note 5*.

The sewer bonds through and including 1998A are senior bonds that have claim to both sewer and stormwater revenue. Those bonds will be paid off in 2019. Total principal and interest on those bonds is \$3,635,737, which is expected to require 1% of net sewer and stormwater revenues. The remaining sewer bonds are subordinate bonds that have claim to only sewer revenues. Total principal and interest on those bonds is \$639,077,939 and is expected to require 26% of net sewer revenues. The stormwater loans are payable from stormwater revenues. Total principal and interest on those loans is \$2,719,463 and is expected to require 13% of net stormwater revenues. Principal and interest paid for the year ended April 30, 2016 and net revenues for the Sewer Fund were \$31,236,886 and \$100,319,153, respectively.

### Note 7: Due to/from Other City Funds

Amounts due to/from other funds at April 30, 2016 and 2015 were as follows:

|                            |    | 20       | 16 |             |    | 20            | 15 |        |  |
|----------------------------|----|----------|----|-------------|----|---------------|----|--------|--|
|                            | Du | Due from |    | from Due to |    | Due from      |    | Due to |  |
| Water fund<br>General fund | \$ | 3,480    | \$ | 230,225     | \$ | 14,381<br>221 | \$ | -      |  |
|                            | \$ | 3,480    | \$ | 230,225     | \$ | 14,602        | \$ | _      |  |

Amounts due from and due to the Water fund represent reimbursement of operating costs between the two funds. Amounts due from and due to the General fund represent reimbursement of operating costs between the funds.

### Note 8: Administrative Service Fees

Payments to the General fund of the City for certain administrative, data processing and accounting services for the years ended April 30, 2016 and 2015 are presented as administrative and general expenses and are as follows:

|  | 2016         | 2015         |
|--|--------------|--------------|
| Administrative, data processing and accounting | \$ 5,214,023 | \$ 5,265,400 |

Payments to the City of Kansas City, Missouri Water fund for billing, collecting and accounting services were \$4,313,505 and \$3,358,859 for the years ended April 30, 2016 and 2015, respectively.

### Note 9: Employees' Retirement System

#### Disclosures for the Year Ended April 30, 2016 under GASB Statement No. 68

The City sponsors a contributory, single-employer defined benefit pension plan, the Employees' Retirement System (the Plan), covering substantially all employees of the Sewer Fund.

The Board of Trustees of the Employees' Retirement System of the City of Kansas City, Missouri (the Board) administers the Plan.

The Employees' Retirement System was established in the code of ordinances under part II, Chapter II, Article IX, Division 2, Section 2-1172 which states, "All full-time, permanent employees in the classified and unclassified services shall become members of the retirement system as a condition of employment, including, all full-time, permanent former MAST employees who became City employees as of April 25, 2010, and who did not become members of the

Firefighters' Pension System. Former MAST employees have the option within 60 days of the passage of this ordinance to elect to become members of this plan in lieu of participation in the defined contribution plan set out in Division 10. Also included in membership are those who have retired in circumstances establishing eligibility for an annuity in this pension system and inactive members on leave of absence."

The Board of Trustees of the Employees' Retirement System of the City of Kansas City, Missouri shall consist of nine members, including the Director of Human Resources and Director of Finance, and seven shall be appointed by the mayor as follows:

- a. One shall be a retired member of the system.
- b. Four, other than the forgoing, shall be recognized business and/ or civic leaders with financial backgrounds, such as investments, management of employees benefit plans, who are not employees of the City. At the mayor's option, one of this group may be a City Council person with a financial background who shall serve as an ex-officio member of the board with a right to vote.
- c. Two shall be active employees and members of the retirement system as recommended by the union.
- d. In the event that Local 42, IAFF, has 200 or more members, including retirees, participating in the Employees' Retirement System, Local 42 will have one designated member who will be vested with the same voting rights as the other trustees.

The Board is responsible for establishing or amending plan provisions. The Board issues publicly available financial reports that include financial statements and required supplementary information. The financial reports may be obtained by writing to:

#### **Employees' Pension Systems**

The Retirement Division City Hall-10th Floor 414 East 12th Street Kansas City, Missouri 64106 Phone 816.513.1928

#### **Retirement Benefits**

Benefit terms for the Plan are established in the City administrative code and can only be amended by the City Council. The Plan provides retirement benefits as well as pre-retirement death benefits as noted below:

#### Tier I Members

The Plan provides retirement benefits, for those employees hired before April 20, 2014 (Tier I Members). Employees become vested for retirement benefits after five years of service. Members who retire with total age and creditable service equal to 80, or the later of age 60 and 10 years of creditable service, are entitled to an annual pension based on a percentage of final average compensation multiplied by years and months of creditable service. If married at the time of

retirement, the percentages is 2.0% for general employees and 2.2% for elected officials, and if unmarried at the date of retirement, the percentage is 2.2% up to a maximum of 70% of final average compensation as defined in the Plan. If the employee has at least 10 years of creditable service, the minimum benefit is \$400 per month.

If members terminate prior to retirement and before rendering five years of service, they forfeit the right to receive the portion of their accumulated plan benefits attributable to City contributions and are refunded their member contributions with interest. Such refunds result in the forfeiture of all other benefits under the Plan. Members terminating prior to retirement with five or more years of service may elect to receive a refund of their member contributions with interest as a lump-sum distribution, or they may elect to receive a deferred pension. An automatic annual cost-of-living adjustment of 3%, non-compounded, is provided annually.

#### Tier II Members

The Plan provides retirement benefits, for those employees hired on or after April 20, 2014 (Tier II Members). Employees become vested for retirement benefits after 10 years of service. Members who retire with total age and creditable service equal to 85, or the later of age 62 and 10 years of creditable service are entitled to an annual pension of 1.75% of final average compensation multiplied by the number of years of creditable service, subject to a maximum limit of 70% of final average compensation as defined in the Plan.

If employees terminate prior to retirement and before rendering ten years of service, they forfeit the right to receive the portion of their accumulated plan benefits attributable to City contributions and are refunded their member contributions with interest. An annual cost-of-living adjustment, not to exceed 2.5%, non-compounded, per year is provided to pensioners age 62 and older if the prior year funding ratio is equal to or greater than 80% and will be equal to the percentage increase in the prior 12 months of the final national consumer price index.

#### **Death Benefits**

If a retired member dies, the following benefits shall be paid:

To the member's spouse until death, a retirement benefit equal to one-half of the member's normal retirement benefit. To the member's designated beneficiary or estate, if there is no surviving spouse, any remaining member contributions and interest. If an active member dies, the member contributions and interest are distributed to the surviving spouse or, if none, to the designated beneficiary. The surviving spouse, however, may elect to receive monthly benefit payments instead of the lump-sum distribution if the member had five or more years of creditable service.

## **Contributions**

Funding is provided by contributions from Plan members, the Fund and earnings on investments. Members contribute 4% of their base salary through April 20, 2014, at which time member contributions were increased to 5% of their base salary. The Fund's contribution is set by the City Council in conjunction with its approval of the annual budget, based on the actuarially determined contribution rate set by the Plan's consulting actuary. For the year ended April 30, 2015, the Fund contributed at a rate of 14.64% of annual projected payroll. For the year beginning May 1, 2015, the Fund is contributing 14.64% of payroll, which is the actuarially determined Board contribution rate for the prior year, from the period May 1, 2015 to June 30, 2015, and 14.71% for the period from July 1, 2015 to April 30, 2016. Future Fund contributions will be determined through the Fund's budgeting process.

The Fund's governing body has the authority to establish and amend the contribution requirements of the Fund and active employees. The governing body establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Fund is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the year ended April 30, 2016, employees contributed \$871,602 and the Fund contributed \$2,601,211 to the Plan.

# Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At April 30, 2016, the Sewer Fund reported a liability of \$11,291,458, for its proportionate share of the net pension liability. The net pension liability was measured as of April 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 30, 2014 rolled forward one year to the measurement date. The Sewer Fund's proportion of the net pension liability was based on the Sewer Fund's actual contributions to the pension plan for the year ended April 30, 2015. At April 30, 2016, the Sewer Fund's proportion was 10.58%, which was a decrease of 1.25% from its proportion measured as of April 30, 2015.

For the year ended April 30, 2016, the Sewer Fund recognized pension expense of \$1,926,731. At April 30, 2016, the Sewer Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | 2016        |        |            |           |  |  |
|---|-------------|--------|------------|-----------|--|--|
|   | Deferred    |        |            | Deferred  |  |  |
|   | Outflows of |        | Inflows of |           |  |  |
|   | Reso        | urces  | Re         | esources  |  |  |
| Net difference between projected and actual       |             |        |            |           |  |  |
| earning on pension plan investments               | \$          | -      | \$         | 741,778   |  |  |
| Changes in Sewer Fund proportion                  |             | -      |            | 776,057   |  |  |
| Sewer Fund's contributions made subsequent to the |             |        |            |           |  |  |
| measurement date of the net pension liability     | 2,6         | 01,211 |            | -         |  |  |
| Total   | \$ 2,6      | 01,211 | \$         | 1,517,835 |  |  |

At April 30, 2016, the Sewer Fund reported \$2,601,211 of deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending April 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources at April 30, 2016, related to pensions will be recognized in pension expense as follows:

| 2017<br>2018 | \$ | (379,459)<br>(370,459) |
|--------------|----|------------------------|
| 2018 2019    |    | (379,459)<br>(379,459) |
| 2020         |    | (379,458)              |
|              | \$ | (1,517,835)            |

#### Actuarial Assumptions

The total pension liability in the April 30, 2015 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation                         | 3.0%                     |
|-----------------------------------|--------------------------|
| Salary increases                  | Ranges from 4.0% to 8.0% |
| Ad hoc cost of living adjustments | 3.0%, simple             |
| Investment rate of return         | 7.50%                    |

Mortality rates were based on the 1994 Group Annuity Mortality Table for healthy individuals and the 1983 Railroad Retirement Board Disabled Life Mortality Table for disabled individuals.

The actuarial assumptions used in the April 30, 2015 valuations were based on the results of an actuarial experience study for the period 2006 - 2010 and showed that there were sufficient margins in the rates to provide for potential future improvements in mortality.

The investment return assumption of 7.50% was selected based upon an analysis that included (a) capital market assumptions provided by the investment consultant, (b) the asset allocation of the fund and (c) investment return assumptions of other public retirement systems.

The inflation assumption of 3.0% was selected based upon an analysis that included (a) input from the investment consultant, (b) historical inflation as measured by Consumer Price Index and (c) implied inflation in long-term government bonds.

The long-term wage growth assumption of 4.0% was based upon the inflation assumption of 3.0% plus a real growth wage assumption of 1.0%, which was derived from an analysis of historical increases in Social Security Average earnings.

| Asset Class             | Target<br>Allocation | Long-Term<br>Expected<br>Real Rate of<br>Return |
|-------------------------|----------------------|---|
|                         |                      |   |
| Large Cap Equity        | 15%                  | 4.8%  |
| Small Cap Equity        | 6.5%                 | 6.0%  |
| Non-U.S. Equity         | 7%                   | 5.7%  |
| Global Equity           | 19%                  | 5.5%  |
| Emerging Markets Equity | 3%                   | 8.8%  |
| Opportunistic Equity    | 12%                  | 3.7%  |
| Fixed Income            | 26.5%                | 0.0%  |
| Real Assets             | 10%                  | 3.9%  |
| Cash                    | 1%                   | -0.9%   |

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50%, which is the assumed longterm expected rate of return in Plan investments. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that Fund contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position will be greater than or equal to the benefit payments projected for each future period. Benefit payments are projected through 2117.

# Sensitivity of the Sewer Fund's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The net pension liability of the Sewer Fund has been calculated using a discount rate of 7.50%. The following presents the net pension liability using a discount rate 1% higher and 1% lower than the current rate.

|  |               | Current       |                |
|--|---------------|---------------|----------------|
|  | 1% Decrease   | Discount Rate | 1% Increase    |
|  | ¢ 01.066.075  | ¢ 11 201 459  | ¢ (1.225.045)  |
| Sewer Fund's net pension (asset) liability | \$ 21,266,975 | \$ 11,291,458 | \$ (1,335,945) |

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Plan financial report, located at <u>www.kcmo.org</u>.

### Payable to the Pension Plan

At April 30, 2016, the Sewer Fund reported a payable of \$94,009 for the outstanding amount of contributions to the pension plan.

## Disclosures for the Year Ended April 30, 2015 under GASB Statement No. 27

At May 1, 2014, the actuarial accrued liability of the Plan was approximately \$1,149,884,000 and the actuarial value of assets of the Plan was approximately \$962,152,000; however, a determination is not made for individual funds. Although determinations of the actuarial status are not made for individual funds, the City has allocated its overall net pension obligation of approximately \$35,879,000 to each participating fund. The Sewer Fund's allocation was approximately \$3,615,000 as of April 30, 2015. Contributions to the Plan made by the Sewer Fund during the year ended April 30, 2015 were approximately \$2,918,000.

The net pension obligation at April 30, 2015 is as follows:

|  | City          | Fund         |
|--|---------------|--------------|
| Annual required contribution (ARC)         | \$ 24,540,893 | \$ 2,597,321 |
| Interest on net pension obligation         | 2,933,363     | 296,583      |
| Adjustment to annual required contribution | (3,137,062)   | (315,971)    |
| Annual pension cost (APC)                  | 24,337,194    | 2,577,933    |
| Contributions made (employer)              | (27,569,434)  | (2,917,853)  |
| Change in net pension obligation           | (3,232,240)   | (339,920)    |
| Net pension obligation, April 30, 2014     | 39,111,502    | 3,954,436    |
| Net pension obligation, April 30, 2015     | \$ 35,879,262 | \$ 3,614,516 |

## Note 10: Other Postemployment Benefits

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (GASB 45), other postemployment benefits (OPEB) are recorded in the financial statements as noncurrent liabilities on the statements of net position and are included as an operating expense in salaries and wages and employee benefits on the statements of revenues, expenses and changes in net position.

## Plan Description

The City sponsors a single-employer, defined benefit health care plan that provides health care benefits to retirees and their dependents, including medical, dental and vision coverage. The City requires the retirees to pay 100% of the same medical premium charged to active participants. The rates being paid by retirees for benefits are typically lower than those for individual health insurance policies. The difference between these amounts is the implicit rate subsidy, which is considered OPEB under GASB 45.

Retirees and spouses have the same benefits as active employees. Retiree coverage terminates either when the retiree becomes covered under another employer health plan, or when the retiree reaches Medicare eligibility age, which is currently age 65. Spousal coverage is available until the retiree becomes covered under another employer health plan, attains Medicare eligibility age or dies.

The net OPEB obligation at April 30, 2016 is as follows:

|  | City          | Fund         |
|--|---------------|--------------|
| Annual required contribution (ARC)         | \$ 9,891,223  | \$ 643,998   |
| Interest on net OPEB obligation            | 3,096,385     | 196,842      |
| Adjustment to annual required contribution | (4,131,976)   | (262,676)    |
| Annual OPEB cost (expense)                 | 8,855,632     | 578,164      |
| Contributions made (employer)              | (5,997,011)   | (390,454)    |
| Change in net OPEB obligation              | 2,858,621     | 187,710      |
| Net OPEB obligation, April 30, 2015        | 68,808,559    | 4,374,267    |
| Net OPEB obligation, April 30, 2016        | \$ 71,667,180 | \$ 4,561,977 |

#### Funded Status and Funding Progress

As of April 30, 2014, the most recent actuarial valuation date, the OPEB plan was 0.0% funded. The actuarial accrued liability for benefits was \$97.8 million, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$97.8 million. The covered payroll (annual payroll of active employees covered by the OPEB plan) was \$227.0 million, and the ratio of UAAL to the covered payroll was 43.1 percent.

Although determinations of the actuarial status were not made for individual funds, the City has allocated its 2016 and 2015 overall net OPEB obligation of approximately \$71,667,000 and \$68,809,000, respectively, to each participating fund. For the years ended April 30, 2016 and 2015, the Sewer Fund's allocation was approximately \$4,562,000 and \$4,374,000, respectively.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress is presented as required supplementary information following the notes to the financial statements and presents multi-year trend information over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the April 30, 2014 actuarial valuation, the individual entry age actuarial cost method was used. The actuarial assumptions included a 3.0% inflation rate, a 4.5% investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets (of which there are none) and on the employer's own investments calculated based on the funded level of the plan at the valuation date and an annual health care cost trend rate of 8-9% annually, reduced by decrements to an ultimate rate of 4.5% after nine years. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at May 1, 2014 was 30 years.

## Note 11: Commitments

At April 30, 2016 and 2015, the City had made purchase commitments, primarily for additions to plant, on behalf of the Sewer Fund of approximately \$110,540,000 and \$63,331,000, respectively. These commitments will be funded by a combination of existing resources and future debt issuances.

## Note 12: Risk Management

The Sewer Fund is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Sewer Fund is self-insured for workers' compensation and general liability exposures and participates in the City's self-insurance programs. The City has purchased insurance to limit the exposure to \$1,000,000 on workers' compensation claims per occurrence occurring prior to fiscal year 1997, \$500,000 exposure for all claims originating in fiscal year 1997, \$400,000 exposure for all claims originating in fiscal year 1998, \$2,000,000 exposure for all claims originating in fiscal years 2003 through 2007, \$1,000,000 exposure for all claims originating in fiscal years 2008 through 2011 and \$2,000,000 for all claims originating thereafter. The City also purchases an excess liability policy to cover torts, which are not barred by sovereign immunity. The policy has a \$5,400,000 retention and a \$10,000,000 loss limit. Current sovereign tort immunity statutes and law limit general liability and automobile claim exposure to a maximum of \$409,123 per person and \$2,727,489 per occurrence. Settled claims have not exceeded the self-insured retention in any of the past three fiscal years.

The City also maintains commercial insurance coverage for those areas not covered by the City's self-insurance programs, such as excess general liability, property, cyber and auto. Settled claims have not exceeded commercial insurance coverage for the past three years.

All funds of the City participate in the program and make payments based on estimates of the amounts needed to pay prior and current year claims. The claims liability for the Sewer Fund includes an estimate of claims incurred but not reported (IBNR), which was determined based upon historical claims experience. Activity in the Sewer Fund's claims liability for the years ended April 30, 2016, 2015 and 2014 is summarized as follows:

|   | <br>2016        | 2015            | 2014            |
|---|-----------------|-----------------|-----------------|
| Balance, beginning of the year<br>Current year claims incurred and changes in | \$<br>5,572,358 | \$<br>5,816,813 | \$<br>5,469,920 |
| estimates for claims incurred in prior years                                  | 2,530,842       | 2,049,335       | 2,311,594       |
| Claims and expenses paid  | <br>(2,330,672) | <br>(2,293,790) | <br>(1,964,701) |
|   |                 |                 |                 |
| Balance, end of the year  | 5,772,528       | 5,572,358       | 5,816,813       |
| Less current portion  | <br>(1,544,973) | <br>(1,376,581) | <br>(1,360,098) |
| Noncurrent portion  | \$<br>4,227,555 | \$<br>4,195,777 | \$<br>4,456,715 |

## Note 13: Net Position

Net investment in capital assets is comprised of the following:

|  | 2016           | 2015           |
|--|----------------|----------------|
| Capital Related Assets                             |                |                |
| Land   | \$ 13,384,572  | \$ 12,739,488  |
| Construction in progress                           | 90,994,178     | 53,922,769     |
| Treatment plant and other facilities               | 341,153,397    | 339,182,134    |
| Sewer lines  | 892,921,550    | 866,486,321    |
| Equipment  | 105,420,212    | 91,472,892     |
|  | 1,443,873,909  | 1,363,803,604  |
| Less accumulated depreciation                      | (376,194,979)  | (353,271,034)  |
| Total capital related assets                       | 1,067,678,930  | 1,010,532,570  |
| Deferred outflows of resources - loss on refunding | 1,431,779      | 802,806        |
| Less Related Liabilities                           |                |                |
| Current portion, bonds and notes payable           | 21,493,700     | 18,282,100     |
| Bonds and notes payable, net of premium,           |                |                |
| discount and unspent proceeds                      | 284,649,843    | 256,309,273    |
| Contracts and retainage payable                    | 2,379,710      | 2,797,156      |
| Total capital related liabilities                  | 308,523,253    | 277,388,529    |
| Net investment in capital assets                   | \$ 760,587,456 | \$ 733,946,847 |

Restricted-expendable net position as of April 30, 2016 and 2015 are as follows:

|   | 2016          | 2015          |
|---|---------------|---------------|
| Restricted Assets                       |               |               |
| Cash and cash equivalents               | \$ 5,932,032  | \$ 7,496,524  |
| Investments                             | 215,245,036   | 77,754,395    |
| Interest receivable                     | 366,011       | 219,800       |
|   | 221,543,079   | 85,470,719    |
| Less Liabilities from Restricted Assets |               |               |
| Debt related to unspent bond proceeds   | 160,733,697   | 49,490,892    |
| Accrued interest and fiscal agent fees  | 5,285,524     | 4,496,378     |
|   | 166,019,221   | 53,987,270    |
| Restricted-Expendable Net Position      | \$ 55,523,858 | \$ 31,483,449 |

## Note 14: City Sewer Overflow Control Plan

The City submitted a plan to control overflows from the City's combined and separate sanitary sewer systems to the United States Environmental Protection Agency (the EPA) and the Missouri Department of Natural Resources (the MDNR). The control plan is being driven by requirements of the Clean Water Act and by policies of the EPA. The City has reached an agreement with the federal government, in the form of a consent decree that includes a sewer overflow control plan, resolution of past Clean Water Act violations and the imposition of a penalty. The Consent Decree was lodged on May 18, 2010, with the United States District Court for the Western District of Missouri and on September 27, 2010, the court issued an order approving and entering the Consent Decree. A separate agreement has been reached with the state, resolving past sewer overflow violations, imposing a penalty and developing a sewer overflow response plan. The City has been timely fulfilling its obligations under this settlement.

The current estimated capital cost of this control plan is \$4.5 billion with estimated inflation at the end of the 25-year timeframe. In addition, there will be a substantial increase in annual expenditures for operation and maintenance. It is anticipated that this plan will be funded primarily from the City's sewer fund, which is separate from the general fund. The City does not anticipate that the City's general fund will be relied upon to assist in the financing of the control plan; however, further future analysis will be required. Specifically, upon approval and implementation of the control plan, specific financing strategies to offset the cost of the control plan will be evaluated and implemented, which could include appropriation of moneys from the City's general fund.

## Note 15: Subsequent Events

Subsequent to year end, the City passed an ordinance whereby the Sewer Fund will be assessed and required to make a payment in lieu of taxes (PILOT) to the General Fund equal to one percent of the Fund's gross revenues derived from providing sewer services to the City's residential and commercial customers.

Required Supplementary Information (Unaudited)

## City of Kansas City, Missouri Sewer Fund Schedule of the Fund's Proportionate Share of the Net Pension Liability Employees' Retirement System of the City of Kansas City, Missouri April 30, 2016

| Sewer Fund's proportion of the net pension liability  | 10.58%        |
|---|---------------|
| Sewer Fund's proportionate share of the net pension liability   | \$ 11,291,459 |
| Sewer Fund's covered payroll  | \$ 17,739,310 |
| Sewer Fund's proportionate share of the net pension<br>liability as a percentage of its covered payroll | 63.65%        |
| Plan fiduciary net position as a percentage of the total pension liability                              | 91.05%        |

**Note to Schedule**: This schedule is intended to show a ten-year trend. Additional years will be reported as they become available.

## City of Kansas City, Missouri Sewer Fund Schedule of the Fund Contributions Employees' Retirement System of the City of Kansas City, Missouri April 30, 2016

| Contractually required contribution                                  | \$<br>2,596,426  |
|--|------------------|
| Contributions in relation to the contractually required contribution | <br>2,601,211    |
| Contribution deficiency (excess)                                     | \$<br>(4,785)    |
| Fund's covered payroll   | \$<br>17,653,058 |
| Contributions as a percentage of covered payroll                     | 14.73%           |

**Note to Schedule**: This schedule is intended to show a ten-year trend. Additional years will be reported as they become available.

# City of Kansas City, Missouri Sewer Fund

## Required Supplementary Information (Unaudited) Schedule of Funding Progress Year Ended April 30, 2016 (In thousands)

| Other Postemployment Benefits  |                                 |   |                           |                 |                    |  |  |  |
|--------------------------------|---------------------------------|---|---------------------------|-----------------|--------------------|--|--|--|
| (a)                            |                                 | (b)   | (b-a)                     | (a/b)           | (c)                | [(b-a)/c]  |  |  |
| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Actuarial<br>Accrued<br>Liability<br>(AAL) Entry<br>Age | Unfunded<br>AAL<br>(UAAL) | Funded<br>Ratio | Covered<br>Payroll | UAAL as a<br>Percentage<br>of Covered<br>Payroll |  |  |

#### City of Kansas City - Employee/Firefighter Other Postemployment Benefits

| 5/1/2010 | \$<br>- | \$ 76,574 | \$ 76,574 | -% | \$ 205,882 | 37.19% |
|----------|---------|-----------|-----------|----|------------|--------|
| 5/1/2012 | -       | 105,013   | 105,013   | -  | 221,197    | 47.47  |
| 5/1/2014 | -       | 97,828    | 97,828    | -  | 227,039    | 43.09  |

Note: Valuation and determinations of the actuarial status were not made for individual funds, as such, the above information is for the entire City OPEB Plan.

**Supplementary Information** 

# **City of Kansas City, Missouri Sewer Fund** Combining Schedule of Revenues, Expenses and Changes in Net Position Year Ended April 30, 2016

|  | Wastewater     | Stormwater   | Total          |
|--|----------------|--------------|----------------|
| Operating Revenues                     |                |              |                |
| Retail sewer charges                   | \$ 138,557,694 | \$ -         | \$ 138,557,694 |
| Intermunicipal sewer charges           | 37,242,952     | -            | 37,242,952     |
| Stormwater fees                        | -              | 13,014,456   | 13,014,456     |
| Other operating revenues               | 4,000,912      | 791,791      | 4,792,703      |
| Total operating revenues               | 179,801,558    | 13,806,247   | 193,607,805    |
| Operating Expenses                     |                |              |                |
| Sewerage treatment and pumping         | 30,568,910     | 104,969      | 30,673,879     |
| Sewer maintenance                      | 23,550,319     | 6,532,098    | 30,082,417     |
| Administrative and general             | 27,654,747     | 4,685,362    | 32,340,109     |
| Industrial and household hazardous     |                |              |                |
| waste control                          | 849,257        | 490,010      | 1,339,267      |
| Depreciation and amortization          | 22,393,417     | 6,165,502    | 28,558,919     |
| Total operating expenses               | 105,016,650    | 17,977,941   | 122,994,591    |
| <b>Operating Income (Loss)</b>         | 74,784,908     | (4,171,694)  | 70,613,214     |
| Nonoperating Revenues (Expenses)       |                |              |                |
| Interest income                        | 1,940,603      | 112,039      | 2,052,642      |
| Interest expense and fiscal agent fees | (10,735,216)   | (62,034)     | (10,797,250)   |
| Other                                  | (25,273)       | (2,914)      | (28,187)       |
| Total nonoperating revenues            |                |              |                |
| (expenses), net                        | (8,819,886)    | 47,091       | (8,772,795)    |
| Excess of Revenues Over (Under)        |                |              |                |
| Expenses Before Capital Contributions  | 65,965,022     | (4,124,603)  | 61,840,419     |
| Capital Contributions                  | 720,925        | 5,995,403    | 6,716,328      |
| Increase in Net Position               | \$ 66,685,947  | \$ 1,870,800 | \$ 68,556,747  |